

Japan Credit Rating Agency, Ltd. (JCR) announces the review results of the Climate Transition Bond Framework Evaluation as follows.

## The Government of Japan

### Japan Climate Transition Bond Framework

#### Affirmation

<Confirmation Results of Alignment with Climate Transition Bond Guidelines>

The bond is aligned with Climate Transition Bond Guidelines

Overall  
Evaluation

**Green 1(T)(F)**

Greenness  
Evaluation  
(Use of Proceeds)

**gt1(F)**

Management,  
Operation and  
Transparency Evaluation

**m1(F)**

Issuer

The Government of Japan

Subject

Japan Climate Transition Bond Framework

### Evaluation Overview

#### ▶▶▶ 1. Positioning of the Review

JCR assigned a comprehensive evaluation of “Green 1(T)(F)” to the Climate Transition Bond Framework (the “Framework”) formulated by the Government of Japan, as the result of its Climate Transition Bond Framework appraisal on November 7, 2023. In June 2025, JCR provided a review evaluation in response to updates to the Framework, which were made in connection with, among other things, the formulation of the 7th Strategic Energy Plan, the Global Warming

Countermeasures Plan, and the GX2040 Vision, as well as the Government of Japan's addition of eligible uses of proceeds.

This review is conducted to confirm the Framework's level of alignment with the new ICMA guidelines on climate transition finance published in November 2025—namely the Climate Transition Bond Guidelines (CTBG). At the same time, the review also assesses whether the Framework continues to be aligned with the Green Bond Principles, the Green Bond Guidelines, the Climate Transition Finance Handbook, and the Basic Guidelines on Climate Transition Finance.

## ▶▶▶ 2. Overview of the Transition Strategy

The Government of Japan, considering the goals set by the Paris Agreement (to keep the global temperature rise well below 2°C, and continue efforts to limit the increase to 1.5°C), declared "Carbon Neutrality by 2050" in October 2020. This was later legislated with the amendment of the Act on Promotion of Global Warming Countermeasures in the following year. In April 2021, as an interim target towards net zero by 2050, it was declared that Japan aims to reduce its greenhouse gas emissions by 46% in fiscal year 2030 from its fiscal year 2013 levels, and will continue strenuous efforts in its challenge to meet the lofty goal of cutting its emission by 50%. Additionally, in February 2025, a revision of the Basic Plan for Global Warming Countermeasures was conducted, specifying the aim to achieve a 60% reduction in FY2035 and a 73% reduction in FY2040, compared to FY2013 levels. These targets have been submitted to the Secretariat of the United Nations Framework Convention on Climate Change as Japan's NDC (Nationally Determined Contribution).

Just under 90% of Japan's GHG emissions are energy-related CO<sub>2</sub>. Hence, to achieve the targets set for each fiscal year in the NDC, it is important to steadily implement specific decarbonization measures in the industrial, commercial, transportation, and residential sectors, based on the country's strategic energy plan and energy mix. In the 6<sup>th</sup> Strategic Energy Plan approved by the Japanese Cabinet in October 2021, the Government of Japan introduced the concept of "Green Transformation (GX)," aiming to shift the industrial and social structures from being centered on fossil energy, which has been the focus since the Industrial Revolution, to centering on clean energy. Starting in 2022, the GX Implementation Council was held with the Prime Minister as the chairperson and experts from the public, private, and academic sectors participating. By 2023, they had compiled the "Basic Policy for Realizing GX." Furthermore, the GX Promotion Act and the GX Decarbonized Power Act were enacted in the same year, establishing a system for promoting initiatives toward the "Pro-Growth Carbon Pricing Concept." Also, as a concrete strategy for the implementation of a series of policies, the "GX Promotion Strategy" was approved by the Cabinet in July 2023 based on the GX Promotion Law. In addition, in February 2025, the "7th Strategic Energy Plan" will be approved by the Cabinet, and the "GX 2040 Vision" will be formulated as a revision of the GX Promotion Strategy.

The specific initiatives undertaken by the Government of Japan include thorough energy efficiency improvement and fuel switching within the manufacturing, while maximizing the use of decarbonized power sources such as renewables and nuclear power, both of which contribute to energy security.

## ▶▶▶ 3. Validity on Transition Strategy (Outline of Alignment Evaluation with CTFH)

The transition strategy and specific policies in Japan meet the four components in the Climate Transition Finance Handbook<sup>1</sup> and the Basic Guidelines for Climate Transition Finance<sup>2</sup> (hereinafter collectively referred to as "CTFH and so forth.") Furthermore, the Government of Japan's transition strategy involves calling for a 150 trillion-yen investment from both the public and private sectors over 10 years. This is to achieve net zero by 2050 and to meet the interim targets for FY2030, FY2035, and FY2040 (with a reduction of 46%, 60%, and 73% FY2013). By preceding this Framework with government-implemented investments, they intend to stimulate Green Transformation (GX) investment. These measures exceed the traditional framework (Business As Usual), and JCR evaluates them as a highly ambitious strategy.

Also, the target of the Government of Japan is set as a target consistent with the goals of the Paris Agreement (significantly below 2°C, aiming for a maximum of 1.5°C). JCR evaluates that, even when compared by aligning with other countries' target values and base years, it is at a relatively ambitious level.

#### ▶▶▶ 4. About the Climate Transition Bond Framework

The subject of this evaluation is Japan Climate Transition Bond Framework (the "Framework") published by Japan to use the proceeds only to expenditures to the projects to improve environment. JCR evaluates whether this Framework aligns with the Green Bond Principles<sup>3</sup>, the Green Bond Guidelines<sup>4</sup> and CTFH and so forth. These principles and guidelines are voluntarily published by the International Capital-Marketing Association (ICMA) and the Ministry of Environment, respectively, and are not legally regulated based on evidence. JCR however refers these principles and guidelines as they are referred to as unified standards domestically and globally.

As of November 2023, the Government of Japan has defined the use of proceeds under this Framework as research and development funding and/or subsidy programs for projects in fields specified by the GX Promotion Strategy that contribute to Japan's GX, and that meet the basic conditions set forth by the same strategy. It should be noted that while many of the eligible projects are research and development funding and grant programs with a low likelihood of directly causing negative impacts on the environment and society, it is planned to verify the negative impacts on the environment and society during the evaluation and selection of individual eligible projects.

This time, the Government of Japan, based on the progress made in various sectors, has added eligible business examples related to energy efficiency, low-carbon/decarbonized energy, clean transportation, environmentally adaptive products, and environmentally considerate production technologies and processes. Furthermore, in the domain of low-carbon and decarbonized

<sup>1</sup> ICMA (International Capital Market Association) (2023) *Climate Transition Finance Handbook*  
<https://www.icmagroup.org/sustainable-finance/the-principles-guidelines-and-handbooks/climate-transition-finance-handbook/>

<sup>2</sup> Financial Services Agency, Ministry of Economy, Trade and Industry, Ministry of the Environment (2025) *Basic Guidelines for Climate Transition Finance*  
[https://www.meti.go.jp/policy/energy\\_environment/global\\_warming/transition/basic\\_guidelines\\_on\\_climate\\_transition\\_finance\\_jpn\\_2025.pdf](https://www.meti.go.jp/policy/energy_environment/global_warming/transition/basic_guidelines_on_climate_transition_finance_jpn_2025.pdf)

<sup>3</sup> ICMA (2025) *Green Bond Principles*  
<https://www.icmagroup.org/sustainable-finance/the-principles-guidelines-and-handbooks/green-bond-principles-gbp/>

<sup>4</sup> Ministry of the Environment (2024) *Green Bond Guidelines*  
<https://www.env.go.jp/content/000128193.pdf>

energy, the funds will newly include support for long-term and large-scale continuous investments by electric power companies in renewable energy and nuclear power generation. Regarding all these initiatives, JCR continues to promote Japan's overall Green Transformation (GX) efforts and evaluates them as contributing to the achievement of net zero by 2050 and the interim targets for fiscal years 2030, 2035, and 2040.

Additionally, JCR has confirmed that there have been no substantial changes and that it is appropriately set since the last evaluation concerning the project selection process, financial management system, and reporting defined in this Framework by the Government of Japan. Therefore, JCR evaluates that the management and operational structure within the Government of Japan is well established and continues to possess high transparency.

Based on JCR Green Finance Evaluation Methodology, JCR assigned "gt1(F)" for "Green/Transition Evaluation (Use of Proceeds)" and "m1(F)" for "Management, Operation and Transparency Evaluation." As a result, JCR assigned "Green 1(T)(F)" for the overall "JCR Climate Transition Bond Framework Evaluation."

The Framework meets the standards for the items required in the Green Bond Principles, the Green Bond Guidelines and CTFH and so forth.

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## Review Items

This section lists the items that should be confirmed in the review of the framework. In the review, focused confirmation is conducted on the items whose content has changed compared to the previous evaluation.

### 1. **Compatibility with the CTFH and so forth**

Does the issuer's transition strategy, after any changes, still align with the CTFH and so forth?

### 2. **The use of procured funds.**

After the revision, do the classification of qualified criteria and usage of funds for climate transition finance continue to possess green/transition features?

### 3. **Criteria and process for selecting the use of funds**

Are the goals the organization aims to achieve through climate transition finance, the eligibility criteria for green/transition projects, the validity of that process, and the entire sequence of processes still appropriate?

### 4. **Management of procured funds**

Is there an ongoing appropriate mechanism and internal system to ensure that the funds raised through climate transition finance are definitely allocated to green/transition projects, and that the allocation status is easily trackable and manageable?

### 5. **Reporting**

Whether the systems are in place for reporting on the allocation of funds and impact reporting related to climate transition finance to continue being adequately disclosed through the methods determined by the issuer at the time of receiving the climate transition finance evaluation, also following framework changes.

### 6. **The organization's efforts on environmental issues**

Whether the organization continues to position sustainability as a high-priority important issue.

### 7. **Alignment with the Climate Transition Bond Guidelines**

Whether the framework is aligned with the Climate Transition Bond Guidelines.

## Review content

### 1. Compatibility with the CTFH and so forth.

#### 1-1. Japan's Economic Policy and Transition Strategy

##### < Overview: Political and Social Situation >

Japan is located off the coast of the Far East and East Asia at the eastern end of the Eurasian Continent and the coastal areas in northwestern part of the Pacific Ocean, and it is island arcs as a whole. The land area is roughly 378,000 km<sup>2</sup>, approximately 70 per cent of which is mountainous terrain that include roughly 67 per cent of forests and it ranks 62nd in the world. Natural disasters, such as earthquakes or typhoons has hit Japan more often than the rest of the world. While Japan's land area accounts for only about 0.29 per cent in the world, 18.5 per cent of earthquakes with a magnitude of 6 or higher have occurred in Japan since 7.1 per cent of the world's active volcanoes are located in Japan where there are many active faults.

Further measures from both mitigation/adaptation to climate change are urgent and the most important issues since many damage has recently occurred due to earthquakes and intensifying storms and floods disasters although the national government strives to make the country more resilient to climate change and earthquakes.

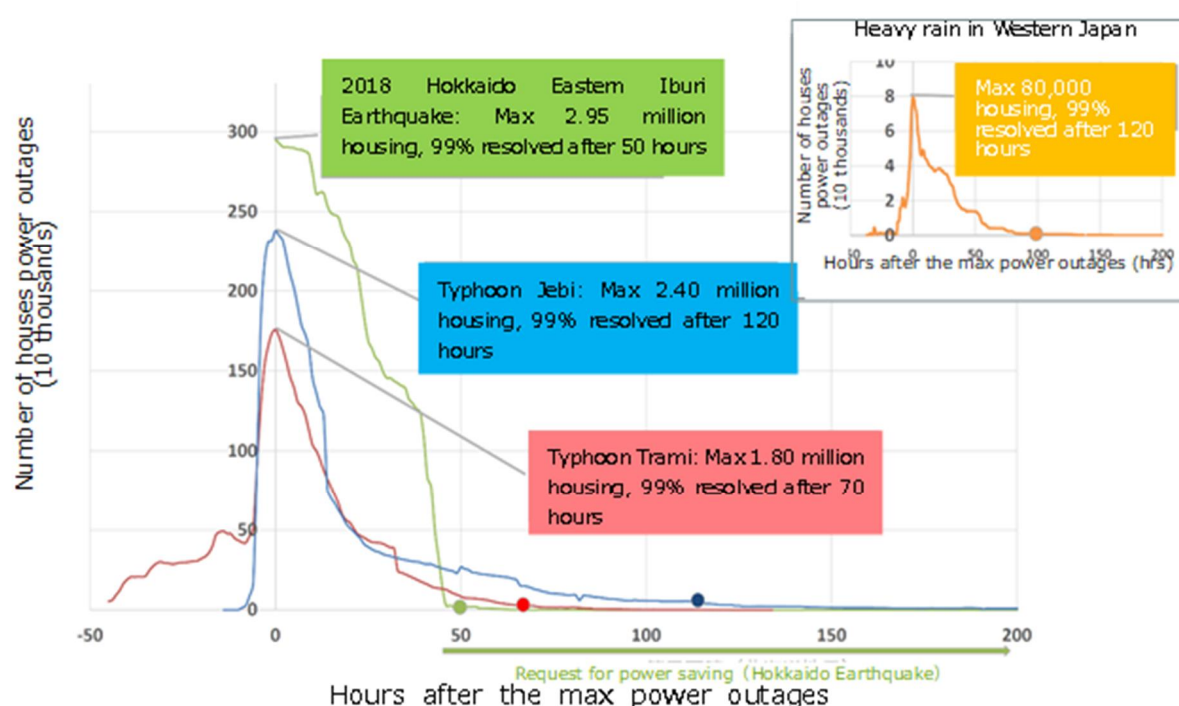


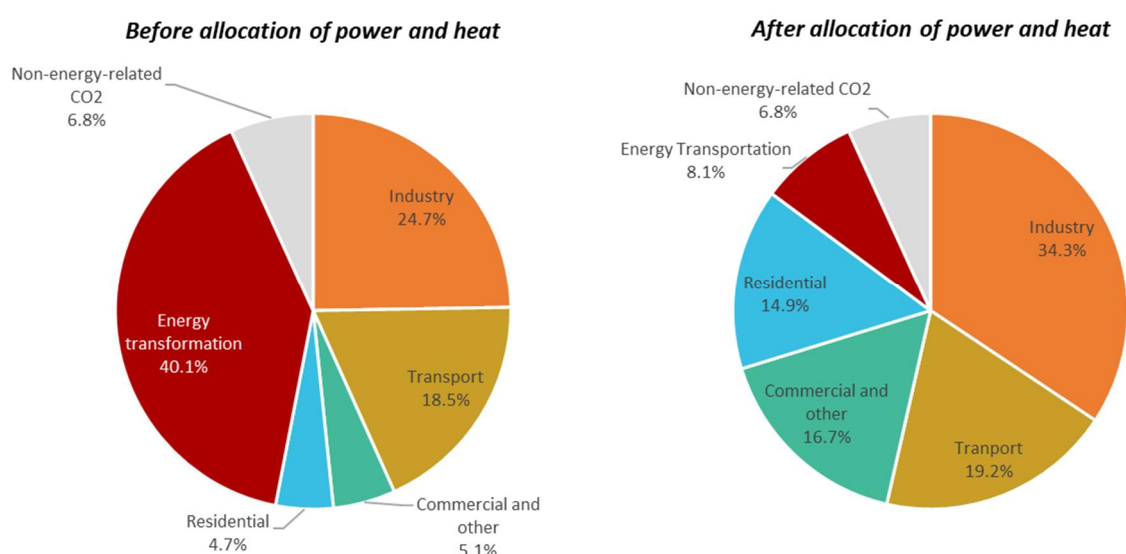
Figure 1: The number of power outages and time taken to resolve in each disaster<sup>5</sup>

The Japanese GDP in 2023 ranked forth after the United States, China and Germany thanks to a large number of internationally competitive manufacturing companies. According to the 2023 White Paper on Manufacturing Industries, Japan has 825 major manufacturing items in 2020 of

<sup>5</sup> Agency for Natural Resources and Energy at <https://www.enecho.meti.go.jp/about/special/johoteikyo/blackout.html>

which 220 items hold 60 per cent or more global market shares, a predominantly high number, compared to the United States (99 items,) Europe (50 items) and China (45 items.) Roughly 70 per cent of the items are parts/materials, including electronics or automobiles, which is the strength of the Japanese manufacturing industry.

The total amount of GHG emissions in Japan with the thriving manufacturing industry, was 1.071 billion tons-CO<sub>2e</sub> as of FY2023, ranked the seventh<sup>6</sup> largest in the world; however, the actual amount in FY2023 was reduced by approximately 23.3 per cent from FY2013. Of which, the total CO<sub>2</sub> emissions amounted to 989 billion tons-CO<sub>2</sub>, and 93.2 per cent of the emissions are resulting from energy use. The breakdown by sector is as follows: the energy transformation sector, 40.1 per cent; the industrial sector (the iron and steel, chemical and allied products and other industry), 24.7 per cent; the transportation sector, 18.5 per cent; the commercial industry, etc. sectors, 5.1 per cent and the residential sector, 4.7 per cent (Figure 2, before electricity and heat distribution.)



**Figure 2: Breakdown of CO<sub>2</sub> emissions by sector (FY2023)<sup>7</sup>**

The Government of Japan has aggressively led the decarbonization initiatives in the international community with ambitious developmental promotion of solid/new technologies by discussing over global promotion of GX that is a transformation of the entire economic and social system so as to shift to the clean energy-centered economy, society and industrial structure from the fossil fuel-centered since the Industrial Revolution, based on the spirit of the Paris Agreement and furthermore to integrate carbon neutral, a circular economy and nature revival by accelerating the measures against climate change in the whole world and by compiling an agreement, stating to aim to keep the global temperature rise below 1.5 °C in the "G7 Sapporo

<sup>6</sup> Emissions Database for Global Atmospheric Research(EDGAR) "Emissions Database for Global Atmospheric Research" data in 2022

<sup>7</sup> Created by JCR based on the Ministry of the Environment's "Japan's National Greenhouse Gas Emissions and Removals in FY 2023"



Climate, Energy and Environment Ministers' Meeting" as its host country in the G7 Hiroshima Summit in May 2023.

In addition, it has expressed the intention to deepen cooperation with Asia through the Asian Zero Emission Community (AZEC) for the spread of transition to other Asian countries with a high dependence on fossil fuels, similar to Japan. Particularly under the "Asia Energy Transition Initiative" (AETI), it aims to establish transition finance in Asia by accelerating the financing of transition technologies and projects. This is done through supporting the development of decarbonization roadmaps and creating a transition technology list, working to improve the investment environment led by the Asia Transition Finance Study Group (ATF SG) of private financial institutions, building cooperative systems with government authorities and international organizations based on cooperation memorandums concluded with Asian Development Bank (ADB) and Economic Research Institute for ASEAN and East Asia (ERIA) by the Ministry of Economy, Trade and Industry, and supporting the development of human resources in the energy transition sector.

### <Plan for Global Warming Countermeasures>

The Government of Japan set out the basic principles for promoting global warming countermeasures, such as realizing decarbonized society for net-zero by 2050, the integrated improvement of the environment, economy and society and the close cooperation with citizens and other parties concerned in the Act on Promotion of Global Warming Countermeasures revised in March 2021, based on goals set forth in the Paris Agreement (keep the global temperature rise well below 2 °C and to pursue efforts to limit the temperature increase even further to 1.5 °C). It is announced that Japan aims to reduce its greenhouse gas emissions by 46% in fiscal year 2030 from its fiscal year 2013 levels, and will continue strenuous efforts in its challenge to meet the lofty goal of cutting its emission by 50% in the Plan for Global Warming Countermeasures revised in October 2021, based on the revised Act on Promotion of Global Warming Countermeasures.

In February 2025, a revision of the aforementioned Plan for Global Warming Countermeasures was carried out, setting targets for fiscal years 2035 and 2040. According to it, Japan aims to reduce its GHG by 60% in fiscal year 2035 and by 73% in fiscal year 2040, respectively, from its FY2013 levels. Currently, the trend of Japan's GHG emissions is as shown in Figures 3 and 4. The total GHG emissions for the FY 2023 amounted to 1.071 billion tons-CO<sub>2e</sub>, which is approximately a 23.3% reduction (324.40 million tons-CO<sub>2e</sub>) compared to the total emissions of the FY2013 (1.395 billion tons-CO<sub>2e</sub>).

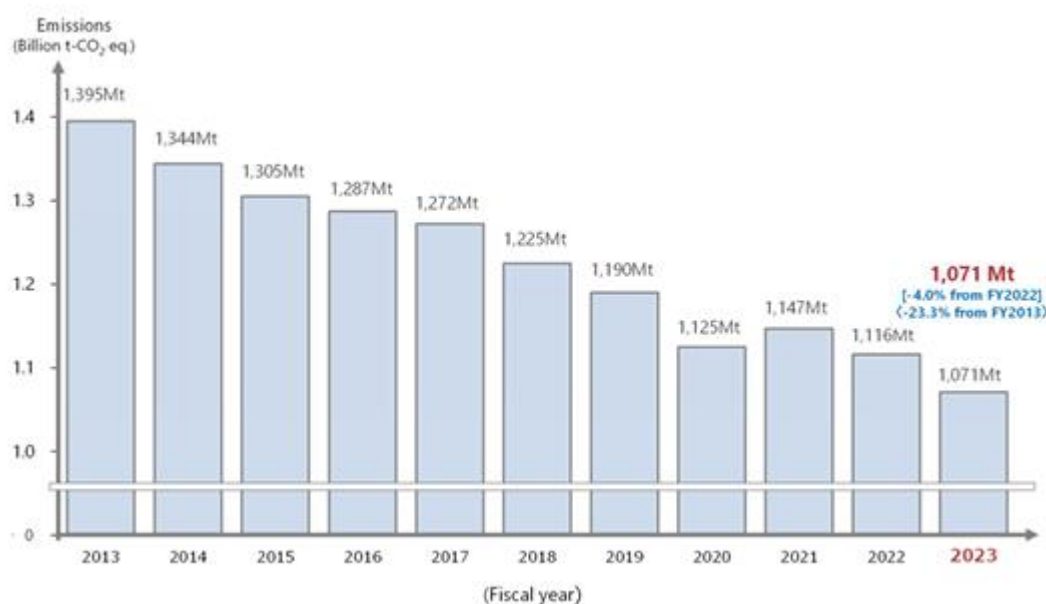


Figure 3 : Changes in Japan's total GHG emissions<sup>8</sup>

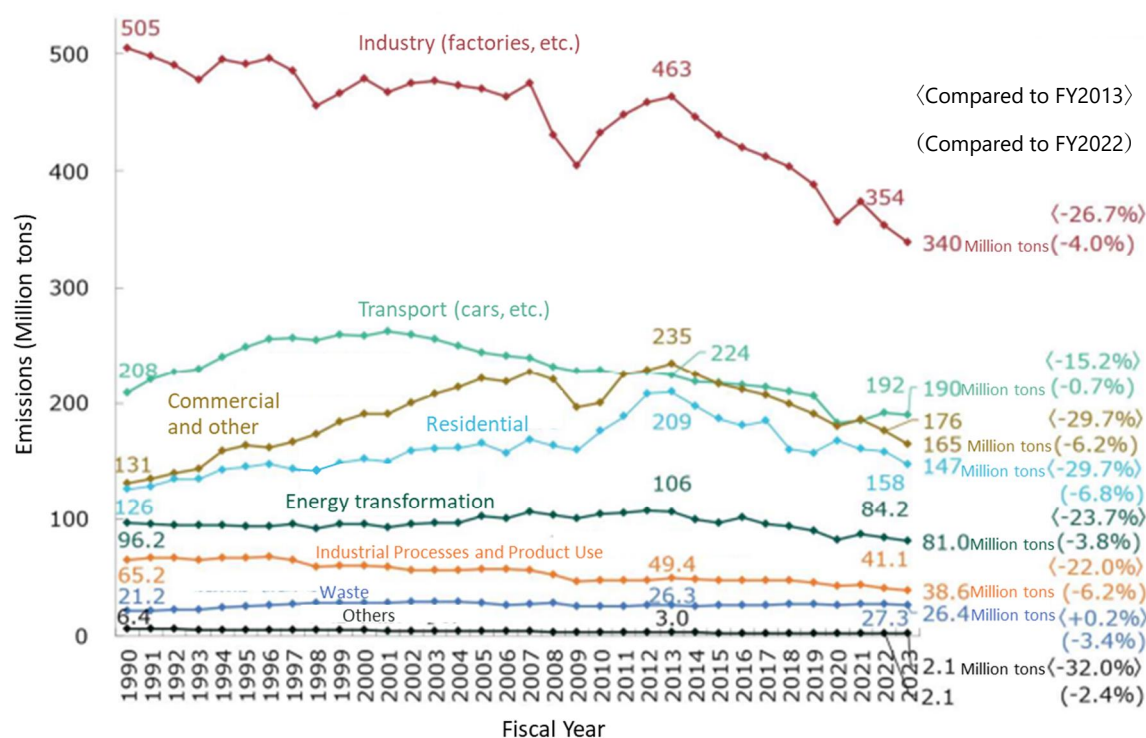


Figure 4: Trends in Japan's CO<sub>2</sub> Emissions by Sector<sup>9</sup>

The reduction targets were established for FY2030 and FY2040 by GHG and by division for energy-derived CO<sub>2</sub> in the Plan for Global Warming Countermeasures (see Figure 5, next page.)  
Some examples of measures that are expected to be taken by the national and local

<sup>8</sup> Source: the Ministry of the Environment's "Japan's National Greenhouse Gas Emissions and Removals in Fiscal Year 2023"

<sup>9</sup> Source: the Ministry of the Environment's "Japan's National Greenhouse Gas Emissions and Removals in Fiscal Year 2023" (Translated by JCR)

governments for respective emission sources or targets by division were also set forth with the specific reduction figures in this plan.

(Unit: Million t-CO<sub>2</sub>)

	Actual for FY 2013 <sup>1</sup>	FY 2030 <sup>2</sup> (compared to FY 2013)	FY 2040 <sup>3</sup> (compared to FY 2013)
Greenhouse gas emissions and removals	1,407	760 (▲46% <sup>4</sup> )	380 (▲73%)
Energy-related CO <sub>2</sub>	1,235	677 (▲45%)	Approx. 360-370 (▲70-71%)
Industry	463	289 (▲38%)	Approx. 180-200 (▲57-61%)
Commercial and others	235	115 (▲51%)	Approx. 40-50 (▲79-83%)
Residential	209	71 (▲66%)	Approx. 40-60 (▲71-81%)
Transport	224	146 (▲35%)	Approx. 40-80 (▲64-82%)
Energy conversion <sup>5</sup>	106	56 (▲47%)	Approx. 10-20 (▲81-91%)
Non-energy-related CO <sub>2</sub>	82.2	70.0 (▲15%)	Approx. 59 (▲29%)
Methane (CH <sub>4</sub> )	32.7	29.1 (▲11%)	Approx. 25 (▲25%)
Nitrous oxide (N <sub>2</sub> O)	19.9	16.5 (▲17%)	Approx. 14 (▲31%)
Four gases incl. alternative CFC <sup>6</sup>	37.2	20.9 (▲44%)	Approx. 11 (▲72%)
Hydrofluorocarbons (HFCs)	30.3	13.7 (▲60%)	Approx. 6.9 (▲77%)
Perfluorocarbons (PFCs)	3.0	3.8 (+26%)	Approx. 1.9 (▲37%)
Sulfur hexafluoride (SF <sub>6</sub> )	2.3	3.0 (+27%)	Approx. 1.5 (▲35%)
Nitrogen trifluoride (NF <sub>3</sub> )	1.5	0.4 (▲70%)	Approx. 0.2 (▲85%)
Greenhouse gas removals	—	▲47.7	▲Approx. 84 <sup>7</sup>
Joint Crediting Mechanism (JCM)	—	Japan aims to contribute to international emission reductions and removals at the level of a cumulative total of approximately 100 million t-CO <sub>2</sub> by fiscal year 2030 through public-private collaborations. Japan will appropriately count the acquired credits to achieve its NDC.	Japan aims to contribute to international emission reductions and removals at the level of a cumulative total of approximately 200 million t-CO <sub>2</sub> by fiscal year 2040 through public-private collaborations. Japan will appropriately count the acquired credits to achieve its NDC.

Figure 5: Japan's GHG Emission Reduction Targets and guidelines by GHG and other categories<sup>10</sup>

### <GX2040 Vision (Act for Promoting a Smooth Transition to a Decarbonized Growth-Oriented Industrial Structure, Amended) >

As shown in Figure 5, almost 90% of Japan's total GHG emissions originate from energy-related CO<sub>2</sub>. From this, it is important to steadily implement specific decarbonization measures for the industrial, business, transportation, and household sectors, based on the national energy basic plan and energy mix, to achieve the targets set for each year. In the 6th Strategic Energy Plan decided by the Government of Japan in a cabinet meeting in October 2021, the government introduced the concept of "Green Transformation (GX)" which aims to shift the industrial and social structures centered on fossil energy since the Industrial Revolution to those centered on

<sup>10</sup> Source: the Plan for Global Warming Countermeasures ((February 18th 2025 Cabinet Decision)  
<https://www.env.go.jp/earth/ondanka/keikaku/250218.html>

clean energy. Starting in 2022, the GX Implementation Council chaired by the Prime Minister and composed of experts from government, private sector, and academia was held, and in 2023, the "Basic Policy for Realizing GX" was compiled. Furthermore, the GX Promotion Law and the GX Decarbonization Power Law were enacted in the same year, establishing a framework for promoting initiatives toward the "Pro-Growth Carbon Pricing Concept." Also, as a concrete strategy for the implementation of a series of policies, the "GX Promotion Strategy" was approved by the Cabinet in July 2023 based on the GX Promotion Law.

The 7th Strategic Energy Plan approved by the Cabinet in February 2025 highlights changes since the 6th Strategic Energy Plan, such as the Russian invasion of Ukraine, increased economic security demands due to tensions in the Middle East, and increased power consumption due to green transformation (GX) and digital transformation (DX). It emphasizes that securing decarbonized power sources at internationally competitive prices is directly linked to Japan's industrial competitiveness. The plan discusses aiming for a balanced power supply composition that avoids excessive dependence on specific sources or fuels, from the perspective of simultaneously ensuring a stable energy supply and decarbonization. It aims to maximize the use of renewable energy, nuclear power, and other power sources that contribute to energy security and have high decarbonization effects.

In addition, regarding the GX Promotion Act, a revised law that includes the legalization of the emissions trading system, the implementation of concrete measures for collecting fossil fuel surcharges, and the establishment of financial support for the GX field was enacted in May 2025. Furthermore, the GX Promotion Strategy has been revised in February 2025 as the "GX2040 Vision," taking into account the increased possibility of power demand in line with the intensification of international affairs and the progress of GX and DX.

**Table 1: Overview of the GX2040 Vision 1.1<sup>11</sup>**

<b>1. Overall Picture of the GX2040 Vision</b>	
With heightened uncertainty about future outlooks due to factors such as Russia's invasion of Ukraine, increased tensions in the Middle East, advances in digital transformation, and increased electricity demand from electrification, a longer-term direction is shown to enhance the foreseeability of investments towards Green Transformation (GX).	
<b>2. GX Industrial Structure</b>	<b>5. Initiatives in Individual Fields to Accelerate GX</b>
<ul style="list-style-type: none"> <li>① New GX businesses leveraging innovative technologies are emerging one after another, and ② a full-set supply chain aims to realize an advanced industrial structure through the use of decarbonized energy and DX.</li> <li>To achieve the above, we will promote the social implementation of innovation, market creation leading to the GX industry, and the GX of medium and small enterprises.</li> </ul>	<ul style="list-style-type: none"> <li>Accelerate GX initiatives for individual sectors (energy, industry, living, etc.) based on sector-specific investment strategies and the Strategic Energy Plan.</li> <li>Demonstrate effectiveness in reducing emissions through the supply and utilization of recycled materials. Toward the establishment of a growth-oriented resource-autonomous economy, a bill to amend the Resource Promotion Act is scheduled to be submitted to the regular Diet session in 2025.</li> </ul>
<b>3. GX Industrial Location</b>	<b>6. Pro-Growth Carbon Pricing Concept</b>
<ul style="list-style-type: none"> <li>In the future, the GX industry, which generates added value by utilizing clean energy such as decarbonized power, is expected to drive growth.</li> <li>Taking into account the regional disparity of clean energy, the goal is to efficiently and effectively promote the development of "new industrial sites" and "decarbonized</li> </ul>	<ul style="list-style-type: none"> <li>A proposal to amend the GX Promotion Act is planned to be submitted at the ordinary session of the Diet in 2025.</li> <li>Full-scale operation of the Emission Trading System (from FY 2026) <ul style="list-style-type: none"> <li>Companies with emissions above a certain scale (direct emissions of 100,000 tons) are uniformly required to</li> </ul> </li> </ul>

<sup>11</sup>Summary and creation by JCR from Ministry of Economy, Trade, and Industry disclosure materials

energy sources" to connect with regional revitalization and economic growth.	participate, regardless of industry, etc. ➤ Emission allowances are allocated free of charge to target businesses, considering industry characteristics, etc. ➤ Setting upper and lower price limits for emission allowances to ensure predictability. - Introduction of a fossil fuel levy (from FY 2028) ➤ Establish necessary measures for smooth and reliable introduction and execution.
4. Importance of a realistic transition and contribution to global decarbonization.	7. Just Transition
Just transition · While proceeding with coordinated efforts towards NZ 2050 across nations, it's necessary to pursue a realistic transition. · Contribute to the global decarbonization of countries through initiatives such as AZEC.	- In advancing GX, from the perspective of a fair transition, necessary efforts such as labor mobility to new emerging industries will be promoted.
8. On the progress and review of the implementation status of policies related to GX	
- Progress reports will continue to be made at appropriate venues, including future sessions of the GX Implementation Council, and revisions will be conducted effectively as needed.	

The revised GX2040 Vision mentions presenting a more long-term direction to enhance the predictability of investments towards GX, considering the increased uncertainty regarding future prospects, taking into account the 7th Strategic Energy Plan. Also, the revised GX2040 Vision sets a chapter which indicate how to address the concept of a "just transition."

The GX2040 vision includes the full-fledged system design of carbon pricing, such as the concretization of emissions trading, as well as the system design of the "circular economy" market that contributes to security, such as securing rare resources. In addition, the document highlights industrial sector initiatives focusing on creating new GX businesses utilizing innovative technologies through investments in the GX field, and establishing a supply chain from materials to products through the advanced use of decarbonized energy and digital transformation (DX). In addition, the efforts aim to link regional revitalization and economic growth by focusing on the utilization of decarbonization energy, such as renewable energy and nuclear power, which are regionally concentrated in terms of industrial location. The GX2040 vision calls for a transition to the GX industry at an opportune time, efficiently and effectively with a sense of urgency, advancing the development of new industrial sites and decarbonized power sources, aiming for future regional revitalization and economic growth.

Furthermore, it is also stated that by promoting GX among medium-sized and small enterprises, there is a need to advance GX throughout society while supporting the growth of these businesses. Support includes assistance with easily calculating and visualizing energy consumption and emissions, support for introducing energy-saving equipment, support for developing innovative products and services contributing to GX, and promoting the establishment of a push-type regional support system where financial institutions and support organizations collaborate to provide assistance. Additionally, in order to contribute to rule formation from an Asian perspective and to the world's decarbonization, it is specifically mentioned that efforts will be made to expand the dissemination of transition finance in Asia, for example.



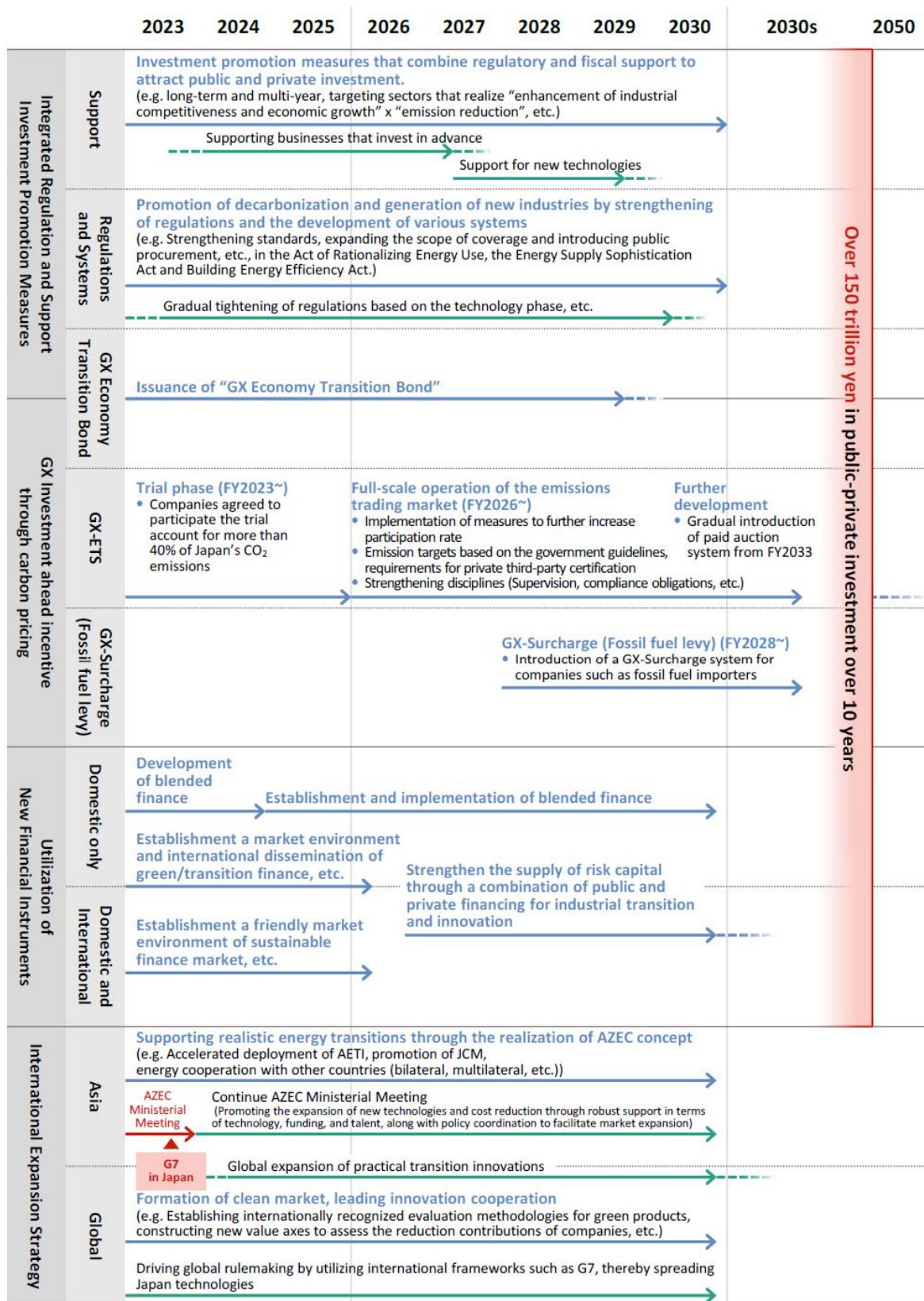
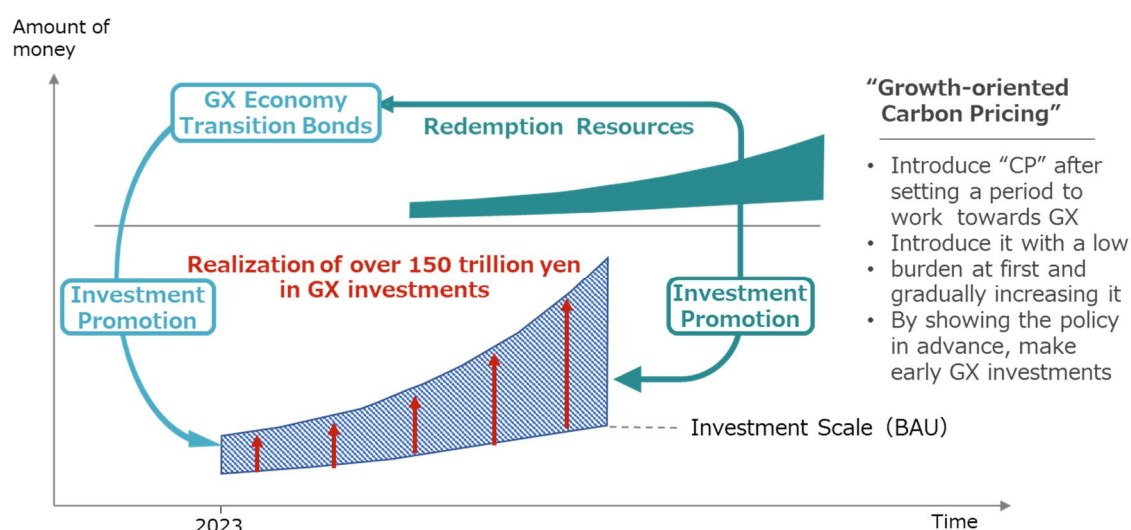


Figure 6 : Overview of the GX Policy Roadmap<sup>12</sup>

<sup>12</sup> Source: this Framework

Furthermore, initiatives that were described in the GX Promotion Strategy, such as the thorough promotion of energy conservation, the use of renewable energy, and nuclear power, will continue to be pursued. It is emphasized that it is important to make the most of both renewable energy and nuclear energy as decarbonization energy. Furthermore, strategies to tackle aspects lacking for realizing a decarbonized society include utilizing nuclear energy, commercializing next-generation clean energies such as hydrogen, ammonia, synthetic fuels, and synthetic methane, resource circulation, and other important matters. These are all measures based on technical evidence, and the combinations of technologies expected for each cross-section in 2023, 2030, 2040, and 2050 have been compiled as "Future milestones" into 22 categories. Furthermore, regarding the "Future milestones," the Government of Japan conducted major classifications in December 2023 and compiled the directions for GX and investment promotion measures utilizing GX Economy Transition Bonds for 16 key areas, which were released as a "Sector-specific Investment Strategies." In the "Sector-specific Investment Strategies," specific projects and a leading five-year action plan regarding the measures stipulated in the "Future milestones" are compiled with the aim of establishing a GX market domestically and innovating the supply chain to a GX model. Furthermore, the "Sector-specific Investment Strategies" are formulated at the GX Implementation Council, chaired by the Prime Minister, after being discussed in detail over CO<sub>2</sub> reduction effects, economic rationality, and the feasibility of social implementation by a working group of experts.

Moreover, the "Future milestones" and the broad outlines of the roadmap set in the "Sector-specific Investment Strategies" align with the sectoral technology roadmap for transition finance ("Sectoral Technology Roadmap") developed by the Ministry of Economy, Trade and Industry. Technology Roadmaps by sector have been formulated sequentially starting from the FY 2021, targeting industries with relatively large CO<sub>2</sub> emissions, such as steel, chemicals, electric power, gas, oil, paper & pulp, cement, and automobiles, etc. across 10 sectors. The document outlines the low-carbon and decarbonization technologies that each sector aims to integrate by 2050 for achieving net zero. It covers both existing technologies and those under development, targeted for social implementation. Through the combination of these technologies, a path is presented to align with the 1.5 to 2°C target of 2030 and to achieve net zero by 2050.



**Figure 7: 150 trillion-yen investment in the GX2040 vision<sup>13</sup>**

<sup>13</sup> Source: Materials provided by the Ministry of Economy, Trade and Industry

### <The Importance of a Decarbonization Transition Strategy in Japan (Materiality)>

The Government of Japan positions the GX initiative as a critical policy for reinforcing Japan's industrial competitiveness by securing a stable energy supply through the transformation of the fossil energy-centric industrial and social structures, established since the Industrial Revolution, into ones centered on clean energy. At the same time, it aims to create new demand and markets in the decarbonization field. "Basic Policy on Economic and Fiscal Management and Reform 2024" and "Grand Design and Action Plan for a New Form of Capitalism" position "GX and Energy Security" as one of the five initiatives to address social challenges through the expansion of investment and the societal implementation of innovative technologies, aiming for sustainable economic growth through addressing social issues.

**Table 2: Content of the Basic Policy on Economic and Fiscal Management and Reform 2024<sup>14</sup>**

<b>I. Transition to a New Growth-oriented Economic Stage</b> In the face of historical and structural changes and challenges, both domestic and international, which can be said to be the "turning point of the era" for Japan, we will advance bold reforms.	
II (1) "Income growth" and wage increases that can be felt richly	II (2) Revitalization of small and medium-sized enterprises that support richness
II (3) Responding to social issues through the expansion of investment and social implementation of innovative technologies (1) DX (2) GX and Energy Security - Formulation of the "GX National Strategy" and revision of the "Strategic Energy Plan", etc., aiming for completion by FY 2024 - Promotion of energy-saving support, expansion of renewable energy introduction, utilization of nuclear energy, social implementation of low-carbon hydrogen, etc. - Realization and execution of the Pro-Growth Carbon Pricing Concept, realization of the AZEC concept, and technological development of domestic marine resources (3) Exploration of Frontiers (4) Promotion of Science and Technology, and Innovation (5) Asset Management Nation	II(4) Addressing Social Challenges through Formation of Startup Networks and Improved Connectivity with Overseas Economies
II(5) Regional Revitalization and Addressing Social Challenges in Local Areas	II(6) Realization of an Inclusive Society Where Happiness is Felt
II(7) Responding to International Environmental Changes as a Foundation for Sustainable Economic Growth	II(8) Promotion of Disaster Prevention, Mitigation, and Strengthening National Resilience
<b>III. Realization of a Sustainable Economic Society in the Mid to Long Term ~ "Economic and FY Revitalization Plan"</b> ~	

<sup>14</sup>Prepared by JCR from the Cabinet Office's Basic Policy on Economic and FY Management and Reform 2024 website

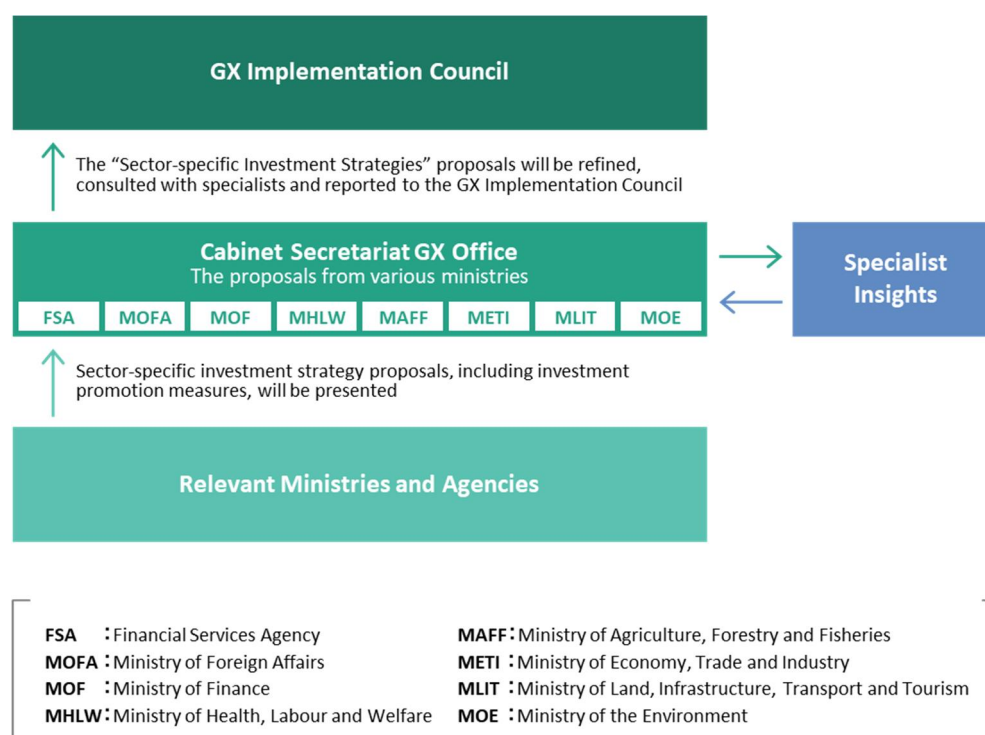


## <Governance>

The execution of GX in Japan is discussed in the GX Implementation Council, chaired by the Prime Minister and attended by relevant ministers and experts, after which the policy directions are determined. The members of the GX Executive Meeting include experts from the industrial and financial sectors. Additionally, the Cabinet Secretariat is overseeing the coordination in the operation of the GX Implementation Council. In addition, the details of the "investment promotion measures" utilizing GX Economy Transition Bonds have been discussed and developed by the GX Expert Working Group. Furthermore, under the GX Implementation Council, a separate conference for liaison among relevant government offices concerning the GX Economy Transition Bonds has been established.

Regarding Japan's GHG emissions and removals, review process is carried out every year in accordance with the "Plan for Global Warming Countermeasures" over various sectors such as energy conversion, industry, transportation, residential, etc. The plan is then endorsed at the Global Warming Prevention Headquarters, participated in by all cabinet ministers, and is being promoted.

In addition, various strategies related to promoting GX will be reviewed as necessary and appropriately, considering the necessity and changes in the external environment.



**Figure 8: Governance Structure<sup>15</sup> .**

<sup>15</sup> Source: this Framework

## 1-2. Alignment with Items Required in the Climate Transition Finance Handbook etc.

### Element 1. Issuer's climate transition strategy and governance

#### **(1) Does the issuer who is financing proceeds have a transition strategy for climate change mitigation?**

The Government of Japan has made clear in the Act on Promotion of Global Warming Countermeasures its aim to achieve net zero by 2050, and to implement the necessary measures to achieve this. Additionally, in the Plan for Global Warming Countermeasures revised in 2021, it has set a 2030 target, aligned with the goals agreed upon in the Paris Agreement, to reduce greenhouse gas emissions by 46% from its fiscal year FY2013 levels, and has set reduction targets for each source of emissions for FY2030 compared to FY2013. Also, in February 2025, a revision of the aforementioned Plan for Global Warming Countermeasures has conducted, setting reduction targets for FY2035 and FY2040 by 60% and 73% from its FY 2013 levels, respectively. For FY2040, reduction targets for each source of emissions has set in the same manner as for the FY 2030.

Concrete measures to achieve the realization of GX towards these aforementioned targets are outlined as the GX2040 Vision (see Table 3 above). In the GX2040 Vision, the Government of Japan is focusing on providing a longer-term direction than the existing GX promotion strategies, to enhance the foreseeability of investment towards GX amidst increasing uncertainties about future prospects. This includes policies on the GX industrial structure and GX industrial location. In addition to initiatives in individual sectors towards GX, which were already indicated in the traditional GX promotion strategies, they are formulating policies with an emphasis on industrial policy. In addition, in efforts toward GX in specific sectors, it is indicated that investment promotion measures should be advanced based on not only the "Sector-Specific Investment Strategies" but also the Plan for Global Warming Countermeasures and the 7th Strategic Energy Plan.

Therefore, it can be said that the Government of Japan has a strategy for the transition for climate change mitigation.

#### **(2) Is the use of the "transition" label in financing intended to contribute to realizing a corporate strategy to transition to a business model that allows issuers to effectively address climate change-related risks and to contribute to achieving the goals of the Paris Agreement?**

Japan's government-led GX aims to transform the economy, society, and industrial structure, which have centered on fossil fuels since the Industrial Revolution, to one focused on clean energy. It seeks to achieve a simultaneous stable energy supply, economic growth, and reduced emissions in order to reform the entire socioeconomic system.

The Japanese government intends to utilize funding raised through "transition"-labeled bonds and use these as a source for concrete support programs, thereby demonstrating to domestic businesses and citizens the significance and direction of GX.

In December 2020, immediately after the first edition of the CTFH was published by ICMA in May 2021, the Government of Japan released the "Basic Guidelines on Climate Transition Finance." This basic guideline is intended to promote efforts toward steady low-carbon energy saving in

sectors where emission reductions are difficult, and to accelerate innovation contributing to transitions such as long-term research and development for decarbonization. Additionally, it was formulated with the purpose of popularizing climate transition finance, which is in its nascent stage, and ensuring the credibility when raising funds under the name of transition finance. This will establish the position of transition finance as a means of funding transition, particularly in sectors where emission reductions are difficult, and contribute to realizing Japan's 2050 net zero and the goals of the Paris Agreement through the introduction of more funds.

The basic guidelines are revised in a timely manner, taking into account international movements related to transition finance, and the most recent revision was made in March 2025.

This Framework is formulated in accordance with the CTFH and the same basic guidelines, and aims to contribute to the realization of a strategy to transition to a business model that allows Japan as a whole to contribute to achieving the goals of the Paris Agreement.

### **(3) Is a governance system established to ensure the effectiveness of the transition strategy?**

As previously mentioned, the Government of Japan recruits relevant ministries and agencies, external experts, and specialists required for GX, and after necessary discussions, the transition strategy is ultimately formulated at the GX Implementation Council chaired by the Prime Minister. Progress is then reported to this conference, where revisions are made as necessary.

Therefore, JCR evaluates that the Government of Japan is establishing a system to steadily implement its transition strategy.

## Element 2. Business model environmental materiality

Japan ranks seventh in the world in terms of GHG emissions, and in order to keep the global temperature rise at the level set by the Paris Agreement, it is expected to take the lead in reducing them while leading the international community. Considering that the introduction of carbon pricing will begin domestically and internationally in the future, for many manufacturing industries with international competitiveness to maintain good performance while achieving a carbon-neutral society, it is urgent to implement various decarbonization measures and structural transformations for each industry type as stipulated in the GX Promotion Law. In this context, in June 2023, the Government of Japan presented the "Grand Design and Action Plan for a New Form of Capitalism," and the revised version of the above plan was issued in June 2024 and June 2025. Within this, it is anticipated that in Japan, GX (Green Transformation) will contribute to enhancing the industrial competitiveness of the country by maximizing the utilization of expertise in fields where Japanese companies have technical strengths in decarbonization-related technology research, thus accelerating the nation's transition to decarbonization.

Based on the above, JCR evaluates that the Government of Japan's efforts toward achieving carbon neutrality, known as GX initiatives, are one of the most crucial challenges for Japan.

### Element 3. Climate transition strategy and targets to be science-based

#### Does the transition roadmap meet the followings?

##### **(1) It is quantitatively measurable and the target covers Scope 1 and 2 (It is recommended that the target of Scope 3 be established to the extent feasible)**

As indicated in the Plan for Global Warming Countermeasures, Japan's GHG emissions reduction target is aligned with the goal set by the scientifically based objectives agreed upon by the international community in the Paris Agreement (keeping the increase well below 2°C and limiting it to 1.5°C compared to pre-industrial levels). In Japan, since the government does not adopt the concept of Scope 1, Scope 2, and Scope 3 emissions, this section has been considered by JCR in accordance with the definitions established by the PCAF<sup>16</sup>. If the direct business activities of the country are defined as Scope 1 and Scope 2, the target setting and specific measures are set in the government implementation plan. As for the emissions for the whole of Japan, which fall under Scope 3, the total emissions by source or sector are disclosed in the Plan for Global Warming Countermeasures as mentioned above. Moreover, the targets and measures for FY2030, FY2035, and FY2040 have been meticulously set based on specific technical examinations.

Therefore, JCR evaluates the Government of Japan's plan as having an appropriately covered scope, and high transparency in both disclosed achievements and targets.

##### **(2) Alignment with generally recognized science-based target setting**

Japan's GHG emissions reduction target for 2030 was set assuming alignment with the Paris Agreement in 2021. Furthermore, the sectoral technology roadmaps, particularly for high-emission industries, are formulated to align as much as possible with the IEA<sup>17</sup>'s NZE scenario<sup>18</sup> and SDS scenario<sup>19</sup>, provided there is a current or future technical basis for such alignment, with the achievement of the respective targets as a premise.

Moreover, the Government of Japan has set a target (-2.7% reduction per year \*JCR conversion) that aligns with the goal of limiting global warming to 1.5°C as indicated in the IPCC<sup>20</sup> Special Report<sup>21</sup> on Global Warming of 1.5°C (approximately 45% reduction from the 2010 level by 2030; -2.25% reduction per year), which JCR evaluates as aligned with the scientifically-based goal setting under the Paris Agreement aiming for 1.5°C<sup>22</sup>.

For reference, the relative ambition levels of targets compared to other countries are shown in the following figure.

<sup>16</sup> "Decarbonization practice guidance starting from portfolio carbon analysis for financial institutions" by Ministry of Environment, at <https://www.env.go.jp/content/000125696.pdf>

<sup>17</sup> IEA: International Energy Agency

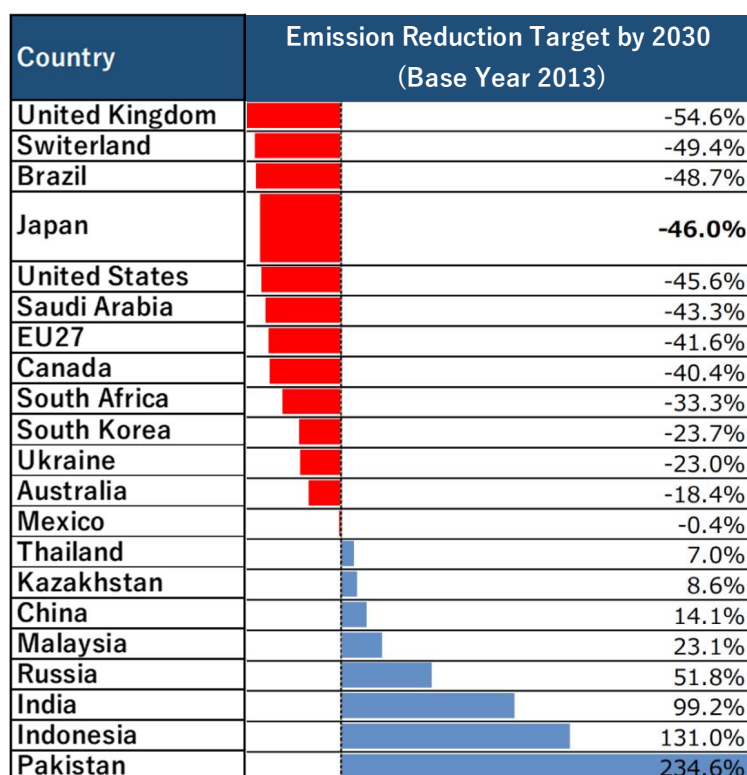
<sup>18</sup> Net Zero Emissions by 2050 Scenario by IEA

<sup>19</sup> Sustainable Development Scenario (Sustainable Development Scenario), which is the path to fully achieve the sustainable development goals by the IEA

<sup>20</sup> IPCC: Intergovernmental Panel on Climate Change

<sup>21</sup> IPCC "Global Warming of 1.5°C An IPCC Special Report on the impacts of global warming of 1.5 °C above pre-industrial levels and related global greenhouse gas emission pathways, in the context of strengthening the global response to the threat of climate change, sustainable development, and efforts to eradicate poverty at [https://www.ipcc.ch/site/assets/uploads/sites/2/2022/06/SR15\\_Full\\_Report\\_HR.pdf](https://www.ipcc.ch/site/assets/uploads/sites/2/2022/06/SR15_Full_Report_HR.pdf)

<sup>22</sup> The IPCC's 1.5 °C Special Report was updated in the IPCC's the 6<sup>th</sup> Assessment Report (AR6) Integration Report in which the 1.5 °C is targeted to be reduced by roughly 36 – 69 per cent of CO<sub>2</sub> from FY 2016 by FY 2030: Reduction Rate: 3.3 – 3.6 percent per year.



**Figure 9: GHG emission reduction rate target for FY2030 (comparison when each country's target is replaced with figures based on the 2013 standard)<sup>23</sup>**

### (3) It shall be Publicly disclosed (including Interim Targets)

The Government of Japan's goal of achieving net zero by 2050 is clearly stated in the Act on the Promotion of Global Warming Countermeasures. Additionally, interim targets have been declared in the Plan for Global Warming Countermeasures, aiming to reduce the total GHG emissions by 46% in FY2030, 60% in FY2035, and 73% in FY2040, from its FY 2013 levels. Moreover, specific targets for FY2030 and 2040, categorized by emission sources, are disclosed in the same plan, ensuring high transparency.

### (4) It shall be Supported by Independent Assurance or Verification

Regarding GHG emissions, due to their unique nature, they have not received third-party certification or verification that general companies would undergo. However, given the fact that the Global Warming Prevention Headquarters, where the Prime Minister serves as chairperson and all the cabinet members participate, approves the status of the progress after the deliberation of relevant councils on an annual basis, the process is well-managed by internal and external experts. Accordingly, JCR considers that the status of the progress of the plan is virtually monitored by a third party.

<sup>23</sup> Materials of a joint meeting for a clean energy strategy "Materialize political initiatives for realizing GX"

From the above, JCR evaluates that the Government of Japan's efforts toward achieving net zero by 2050 are based on scientific evidence and meet the necessary requirements in Element 3.

#### Element 4. Implementation transparency

The Government of Japan, in its GX Promotion Strategy and GX2040 Vision, has decided on a total investment of 150 trillion yen by both the public and private sectors over the decade. Furthermore, the specific breakdown has been announced as follows according to the energy supply sector and the demand sector.

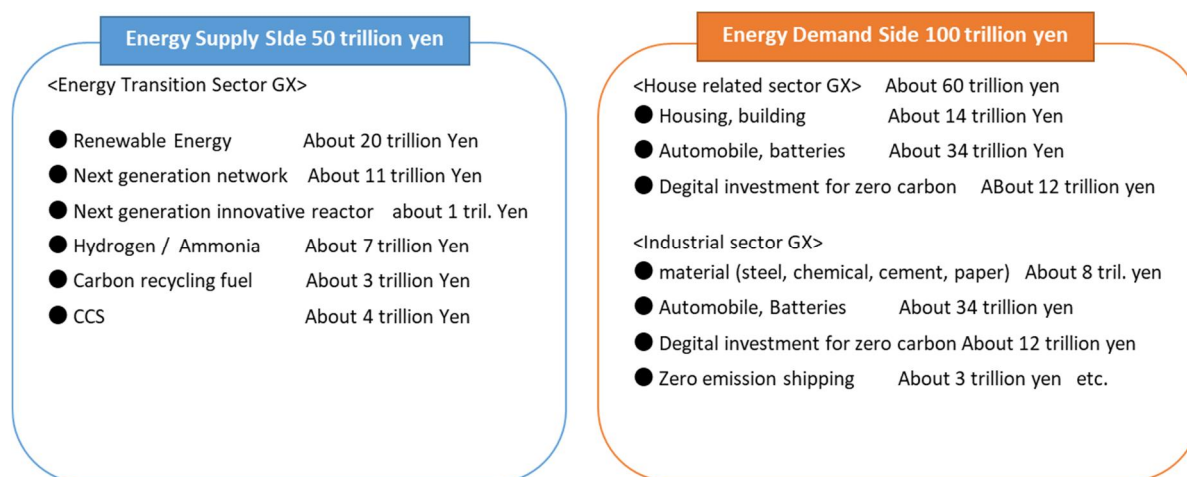


Figure 10: Breakdown of public/private investments for 10 years<sup>24</sup>

Out of the total investment of 150 trillion yen, 20 trillion yen is expected to be executed as an investment promotion measure through GX Economy Transition Bonds. Regarding this investment promotion measure, to enhance predictability for companies and strongly stimulate GX investment, the Government of Japan is compiling a "Sector-Specific Investment Strategies"<sup>25</sup> as a means to present concrete investment promotion measures and a "Five-Year Action Plan" for the next ten years in the FY 2023. Incidentally, approximately 1.6 trillion yen of Climate Transition Bonds (referred to as Government Bonds for Economic Transformation, or "CT Bonds" hereafter) have already been issued in the 2023 FY (Reiwa 5), and about 1.4 trillion yen is issued in the 2024 FY (Reiwa 6). Furthermore, at the GX Implementation Council held in May 2024, the breakdown of the government's investment plans for the next 3-10 years as part of the main implementation status of the GX Investment Support Measures was presented as follows, and at the GX Implementation Council held in December 2024, the budget amount for each item was indicated.

<sup>24</sup> Sources: Materials for the GX Implementation Council: Toward the achievement of GX in Japan

<sup>25</sup> December 22, 2023 "Sector-specific Investment Strategies" [https://www.meti.go.jp/english/press/2023/1222\\_002.html](https://www.meti.go.jp/english/press/2023/1222_002.html)



Innovative technology development	<u>Already allocated</u> <u>1 trillion yen</u>	<ul style="list-style-type: none"> <li>Representative examples from the Green Innovation Fund, which supports innovative technology development with high decarbonization effects:               <ul style="list-style-type: none"> <li>(i) Promoting development of next-generation solar cells (perovskite), to be launched on the market in 2025</li> <li>(ii) Demonstration equipment for hydrogen reduction steelmaking to be introduced in 2026</li> <li>(iii) Successfully developed ammonia combustion, to be commercialized in Malaysia in 2026 (MOU signed), etc.</li> </ul> </li> <li>*Support for R&amp;D of ammonia ships (plus support for production equipment for zero-emission ships, etc.)</li> <li>Support for basic research and human resource development at universities, etc. through the Green Technologies for Excellence (GteX) Program</li> <li>Support for development of semiconductor technology (photonics-electronics fusion) to drastically reduce electricity consumption, etc.</li> </ul>
Structural transformation of high-emission industries	<u>1.3 trillion yen or more</u> <u>(for 10 years)</u>	<ul style="list-style-type: none"> <li>"Innovative electric furnaces" that cut emissions by more than half, chemical recycling, biorefineries, CCUS, etc.</li> </ul>
Household GX	<u>2 trillion yen or more</u> <u>(for 3 years)</u>	<ul style="list-style-type: none"> <li>Renovating homes to insulated windows (strengthening the insulation of windows, which account for 70% of heat entering and leaving homes)</li> <li>Introduction of high-efficiency water heaters (heat pumps, etc.)</li> <li>Support for the introduction of electric vehicles/storage batteries, etc.</li> </ul>
Hydrogen, etc.	<u>3 trillion yen or more</u> <u>(for 15 years)</u>	<ul style="list-style-type: none"> <li>Support measures focusing on the price difference of hydrogen, etc.</li> </ul>
Next-generation renewable energy	<u>1 trillion yen or more</u> <u>(for 10 years)</u>	<p>In addition to renewable energy introduction support measures (FIT system) on the scale of several trillion yen per year,</p> <ul style="list-style-type: none"> <li>Support for building supply chains for perovskite, floating offshore wind, water electrolysis equipment, etc., and consideration of support for the introduction of perovskite (in addition to the GI fund, 1 trillion yen will be provided over 10 years)</li> </ul>
Small and medium-sized enterprises, startups, etc.	<u>1 trillion yen or more</u> <u>(for 3-5 years)</u>	<ul style="list-style-type: none"> <li>Support for energy conservation for small and medium-sized enterprises, etc. (700 billion yen will be provided over 3 years)</li> <li>Support for GX startups (200 billion yen will be provided over 5 years) etc.</li> </ul>
Tax measures		<ul style="list-style-type: none"> <li>Establish new tax credits based on the production and sales volume of green steel, green chemicals, SAF, EVs, etc.</li> </ul>

**Figure 11: Implementation status of GX investment support measures<sup>26</sup>**

Regarding the investment details for each fiscal years, as the government's budget is executed on an annual basis, they plan to announce it after the annual budget is passed.

Based on the above, JCR evaluates the Government of Japan's investment plan as having high transparency, as the government discloses information such as planned government expenditures, the scale of public-private investment expected to be promoted by these expenditures, and the 10-year roadmap.

<sup>26</sup> Translated by JCR based on "Toward accelerating Japan's green transformation" (May 13, 2024) submitted to GX promotion council.  
[https://www.cas.go.jp/jp/seisaku/gx\\_jikkou\\_kaigi/dai11/siryou1.pdf](https://www.cas.go.jp/jp/seisaku/gx_jikkou_kaigi/dai11/siryou1.pdf)



The Ministry of Economy, Trade and Industry in Japan has pointed out in its sectoral technology roadmap that there are multiple areas requiring business transformation and employment shifts that accompany the execution of transition strategies. Since most of the expenditures from GX Economy Transition Bonds are directed towards research and development or grant programs for multiple companies, they do not inherently require the direct consideration of a just transition as business transition strategies do. On the other hand, the Government of Japan recognizes that achieving a fair transition is an important issue, considering Japan's characteristics of having a high proportion of manufacturing industries and low labor mobility. Based on the above, the GX2040 Vision includes additions regarding a "just transition," detailing support for the facilitation of labor mobility to growth sectors, transfer support, and reskilling assistance for career upgrades of current employees. It also describes efforts to support the acquisition of new skills necessary to respond to the advancement of supply chains through the use of DX such as robotics and AI, taking into account ensuring that workers can continue to thrive in an advanced supply chain as the transition to a GX industrial structure occurs.

Regarding the possibility of being locked into fossil fuels, both the sectoral technology roadmap and the GX2040 Vision formulated by the Government of Japan are designed to achieve net zero by 2050. They are aimed at achieving carbon neutrality through next-generation technological innovation rather than relying heavily on carbon credits, thus assessing the risk as low. In addition, it is a prerequisite that the target projects for the support measures funded by these bonds are aligned with Japan's transition strategy, such as sectoral technology roadmaps, and it is evaluated that the risk of locking in fossil fuels is low.

Regarding the perspective of DNSH (Do No Significant Harm), it is considered that the significant use of this Framework's funds allocated towards research and development, and the establishment of clear criteria in the grant program for benchmarking subsidies, work to avoid serious negative impacts on the environment.

**Accordingly, JCR has evaluated that this Framework satisfies the four elements required in the Climate Transition Finance Handbook etc.**

Based on the above, JCR evaluates that the modified eligibility criteria also target properties that are expected to have a high environmental improvement effect.

## 2. The Use of Proceeds

The Government of Japan has defined the use of procured funds under this Framework as follows. The following lists only the modified framework.

### The Framework for Use of Proceeds

#### 3.1.2 Climate Transition Bonds: Classification of the use of proceeds (eligible projects)

Table 3 is the classification table of main eligible use of proceeds (eligible projects) that meet the "basic conditions".

The use of proceeds are the key economic activities that are currently being organized among the government-led initiatives towards achieving Japan's GHG Emissions Reduction Targets. These activities are expected to be updated with the progress of GX-related initiatives, etc., in the future. The use of proceeds is broadly classified into six green categories and each category is further classified based on the eligibility criteria.

**Table-3 Climate Transition Bond: Classification of the use of proceeds**

Main Category (Green category)		Sub-category Eligibility criteria	Typical use of proceeds (eligible projects)
1	Energy efficiency	Promotion of thorough energy efficiency improvement	Promote the spread of energy-efficient appliances
		Houses and buildings	Support for building new houses and buildings with high energy efficiency and retrofitting to improve energy efficiency Replacing windows with thermal insulated models with higher energy efficiency
		Digital investment aimed at decarbonization	Facilitating the development of and investment in energy efficient semiconductors, photonics electronics convergence technologies, etc.
		Battery industry	Investments in plants manufacturing batteries together with their material and components
2	Renewable energy	Making renewable energy a major power source	Floating offshore wind Next-generation solar cells (perovskite)
		Infrastructure	Development of cities and communities contributing to decarbonization
3	Low-carbon and decarbonized energy	Utilization of nuclear power	Next-generation advanced reactors with built-in new safety mechanisms
		Establishing electricity and gas markets to achieve carbon neutrality	Promoting zero-emission thermal power Development of submarine DC transmission systems, etc.
4	Clean transportation	GX in transport sector	Support for the introduction of next-generation vehicles Developing demonstration aircraft by 2030s and spreading the use of zero-emissions ships, etc.
		Infrastructure (repeat)	Development of cities and communities contributing to decarbonization
5	Circular economy adapted products, production	Restructuring the manufacturing industry (fuel and feedstocks transition)	Development and introduction of innovative technologies such as hydrogen reduction steelmaking

	technologies and processes		Conversion to Carbon-Recycling production systems
		Facilitating introduction of hydrogen and ammonia	Building supply chain both domestically and internationally Research and development as well as the introduction support of production and usage of hydrogen derived from excess renewable energy sources
		Carbon Recycling and CCS	Support for research and development of Carbon Recycling fuel
6	Environmentally sustainable management of living natural resources and land use, Circular economy	Food, agriculture, forestry, and fisheries industry	Decarbonization of agriculture, forestry and fisheries
		Resource circulation	Investment to accelerate resource circulation of plastics, metals, sustainable aviation fuel (SAF), etc.

## JCR's Evaluation for the Framework

At the time of the previous evaluation, JCR evaluated that the use of funds in this framework was appropriate. In this review, there is no change of this item. Therefore, JCR continues to evaluate that. The use of each fund is as follows.

### 2-1. Environmental improvement effects of the project

#### (1) Green category: Energy efficiency

##### No.1.1 Promotion of thorough energy efficiency improvement

#### This Framework on the Use of Proceeds

##### 1) Green Category: Energy Efficiency

**Table 4.1: Energy efficiency "Promotion of thorough energy efficiency improvement" "Housing and buildings"**

##### "Digital investment aimed at decarbonization" "Battery industry"

<b>Green Category: Energy Efficiency</b>
<b>No.1.1 Promotion of thorough energy efficiency improvement</b>
Support will be provided for the necessary environmental improvements (related measures, development of related facilities and systems) to achieve a 62 million kl energy efficiency improvement by FY 2030 compared to FY 2013 levels.
< Related key sector-specific investment roadmaps, technology roadmaps > Sector-Specific Investment Roadmaps: Life-related Industry, Steel, Chemicals, Cement, Paper and Pulp Technology roadmaps: Iron and Steel sector, Chemical sector, Paper and Pulp sector, Cement sector
< Examples of initiatives (overview, etc.) >
<ul style="list-style-type: none"> <li>Support program for promoting energy efficiency in the household sector through the introduction of high-efficiency water heaters <ul style="list-style-type: none"> <li>Support for the installation of facilities related to efforts to promote the adoption of high-efficiency water heaters by consumers and others</li> <li>Criteria example: The heat pump water heater exceeds the 2025 target (energy consumption efficiency: 3.5 or higher, etc.) set by the Top Runner Program under the Act on Rationalizing Energy Use, etc.</li> </ul> </li> <li>Support program for promoting energy-efficiency investments and transitioning demand structures</li> </ul>

- Support for energy-efficiency investments such as upgrading to advanced energy-saving facilities with high technical capabilities and energy efficiency, which have the potential for future expansion of adoption
- Criteria example:  
In the case of upgrading to advanced facilities and systems, one of the following criteria should be met as a whole of factory and business premises.  
Energy efficiency rate + increase rate of non-fossil fuel proportion: 30% or higher,  
Energy saving volume + non-fossil fuel usage volume: 1,000 kl or higher,  
Improvement rate of energy consumption per unit: 15% or higher, etc.  
In the case of upgrading in a customized manner to fit the usage purposes of the business entity, one of the following criteria should be met as a whole of factory and business premises.  
Energy efficiency rate + increase rate of non-fossil fuel proportion: 10% or higher,  
Energy saving volume + non-fossil fuel usage volume: 700 kl or higher,  
Improvement rate of energy consumption per unit: 7% or higher, etc.
- Support for installing CO<sub>2</sub>-saving facilities to reduce Scope 3 emissions through collaboration among companies  
Support for installation of CO<sub>2</sub>-saving facilities to companies and their value chain (mainly medium and small size enterprises), taking into account the importance of reducing CO<sub>2</sub> emissions from the value chain (Scope 3) is increasing mainly in large companies.

The use of proceeds No. 1.1 remains unchanged from the previous evaluation, focusing on support for the installation of energy-saving measures in the industrial sector<sup>27</sup>, business sector<sup>28</sup> and household sector<sup>29</sup>.

At the time of the previous evaluation, JCR evaluated that the use of the proceeds was appropriate. In this review, there are no changes in this framework. Therefore, JCR evaluates that this use of proceeds is appropriate.

<sup>27</sup>Energy consumption in the manufacturing, agriculture, forestry, fisheries, mining and construction industries.

<sup>28</sup>Energy consumption in tertiary industries, such as hotels, department stores and service industries or offices/buildings in corporate management divisions, (excluding transportation-related businesses and energy conversion businesses)

<sup>29</sup>Energy consumption at home, such as cooling, heating, hot water supply, kitchen, power/lighting (excluding transportation, including private automobiles)

## No.1.2 Houses and Buildings

### This Framework on the Use of Proceeds

1) Green category: Energy efficiency

**Table 4.1: Energy efficiency "Promotion of thorough energy efficiency improvement" "Housing and buildings" "Digital investment aimed at decarbonization" "Battery industry"**

#### No.1.2 Housing and buildings

To achieve the fundamental energy efficiency improvement of houses and buildings (e.g., ensuring energy-saving performance at the ZEH<sup>30</sup> and ZEB<sup>31</sup> level for new houses and buildings by 2030), the expansion and strengthening of regulations through Building Energy Efficiency Act, and other measures such as energy-saving renovations of existing housing and buildings will be implemented over years.

< Related key sector-specific investment roadmaps, technology roadmaps >

Sector-specific Investment roadmaps: Life-related Industry

< Examples of initiatives (overview, etc.) >

- Support program for accelerating energy efficiency and CO<sub>2</sub> reduction in the household sector through the promotion of retrofitting to insulated windows, etc.
  - Support for immediate and effective renovation through retrofitting to insulated windows to enhance thermal performance of existing residential buildings.
  - Criteria example: Heat transfer coefficient (Uw value) of 1.9 or lower, surpassing the 2030 target level of the Top Runner Programme for building materials, etc.

JCR evaluated the use of this proceed as appropriate at the time of the last assessment. In this review, there are no changes in this framework. Therefore, JCR evaluates that this use of proceeds is appropriate.

## No.1.3 Digital investment aimed at decarbonization

### This Framework on the Use of Proceeds

1) Green category: Energy efficiency

**Table 4.1: Energy efficiency "Promotion of thorough energy efficiency improvement" "Housing and buildings" "Digital investment aimed at decarbonization" "Battery industry"**

#### No.1.3 Digital investment aimed at decarbonization

To drive growth in the semiconductor industry, continuous investment in semiconductor and related supply chains towards achieving GX will be implemented throughout the 2030s. This includes advancing the societal implementation of future technologies such as next-generation semiconductors and optoelectronic fusion. Furthermore, as the acceleration of DX (digital transformation) utilizing AI can maximize the impact of GX, carbon neutrality of data centers will be promoted by leveraging these technologies to develop the necessary domestic data centers.

< Related key sector-specific investment roadmaps, technology roadmaps >

Sector-specific Investment roadmaps: Batteries, Semiconductors

< Examples of initiatives (overview, etc.) >

- Support programs for strengthening the semiconductor supply chain to achieve GX through improved power performance
  - Achieving overall improvement in competitiveness of Japan's power semiconductors and solving societal challenges such as decarbonization through strengthening the semiconductor supply chain that contributes to energy efficiency enhancement

<sup>30</sup> The abbreviation for Net Zero Energy House

<sup>31</sup> The abbreviation for Net Zero Energy Building

- Criteria Example: The investment should be of a substantial scale (in principle, exceeding 200 billion yen) with a focus on SiC power semiconductors. The performance of equipment and devices to be introduced should be advanced.
- Research and development projects for future technologies that are essential for achieving GX, such as optoelectronic fusion
  - Pursuing the development of important technologies to realize high-performance and energy-efficient computing infrastructure with high-speed and low-loss.
  - Criteria Example: The performance indicator of semiconductor devices with optoelectronic fusion devices implemented in the package, expressed as bandwidth density/power (Gbps/mm)/(pJ/bit), should be 800 times or more compared to the products currently available at the start of the research and development
- Research and Development of AI foundation models and advanced semiconductor technologies and related projects
  - R&D support for information networks and their parts (calculation resources, AI foundation models, etc.)
- Research and Development Program for Next-generation Edge AI Semiconductor
  - R&D support for academic research to be bridged to industries speedily, for technologies regarding existing industries or those backcasted from new industries needed after the mid-2030s, regarding the design, manufacturing, and materials of innovative next-generation edge semiconductors with extremely low power usage.

Use of proceeds No. 1.3 has remained unchanged since the last assessment and pertains to support for research and development as well as equipment installation in the digital sector to significantly improve energy efficiency.

At the time of the previous evaluation, JCR evaluated that the use of the funds was appropriate. In this review, there are no changes in this framework. Therefore, JCR evaluates that it is still appropriate.

#### No.1.4 Battery industry

### This Framework on the Use of Proceeds

#### 1) Green category: Energy efficiency

**Table 4.1 Energy efficiency “Promotion of thorough energy efficiency improvement” “Housing and buildings”**  
**“Digital investment aimed at decarbonization” “Battery industry”**

#### No.1.4 Battery industry

To achieve the goal of establishing a domestic manufacturing infrastructure for batteries with a capacity of 150GWh by 2030, intensive investments and support for research and development for technologies in battery production facilities will be implemented over 5 years while creating demand by approaching demand side through the Act on Rationalizing Energy Use over the next decade.

< Related key sector-specific investment roadmaps, technology roadmaps >

Sector-specific investment roadmaps: Batteries

< Examples of initiatives (overview, etc.) >

- Supporting initiatives for strengthening the manufacturing supply chain of batteries which are essential for a green society
  - To ensure the prompt and stable supply of batteries that are essential for maintaining the infrastructure of electrification and digitalization society, enhancement of the domestic manufacturing infrastructure will be implemented by supporting capital investment and technology development in batteries and component materials

- Criteria example: Expansion of production capacity should be as follows  
At least 3GWh per year (for automotive batteries)  
At least 300MWh per year (for stationary batteries)

At the time of the previous evaluation, JCR assessed the use of these proceeds as appropriate. In this review, there are no changes in this framework. Therefore, JCR evaluates that it is still appropriate.

## (2) Use of proceeds 2: Renewable energy

### No.2.1 Making renewable energy a major power source

#### This Framework on the Use of Proceeds

2) Green category: Renewable energy

**Table 4.2 Renewable energy "Making renewable energy a major power source" "Infrastructure"**

Green Category: Renewable Energy
No.2.1 Making renewable energy a major power source
Toward the maximum introduction of renewable energy, Japan aims to achieve the social implementation of next-generation renewable energy technologies such as the establishment of a domestic mass production system for next-generation solar power and the formation of large-scale offshore wind power projects including floating offshore wind turbines over 10 years.
< Related key sector-specific investment roadmaps, technology roadmaps > Sector-specific investment roadmaps: Next-Generation Renewable Energy, Life-related Industry Technology roadmaps: Power sector
< Examples of initiatives (overview, etc.) >
<ul style="list-style-type: none"> <li>● Development and demonstration projects for cost reduction in offshore wind power generation <ul style="list-style-type: none"> <li>➤ Development of element technologies for wind turbines and floating platforms tailored to the weather and sea conditions in Asia. Involvement of users (power generation companies) in the integrated design and demonstration of wind turbines, floating platforms, cables, etc.</li> <li>➤ Criteria example: Projected level of 8-9 yen/kWh for the electricity generation cost of bottom-mounted offshore wind turbine under specific conditions (such as wind conditions) by 2030, etc.</li> </ul> </li> <li>● Development and demonstration projects for next-generation solar cells <ul style="list-style-type: none"> <li>➤ Development of next-generation solar cells (perovskite solar cells, etc.) that can be installed on building walls and other surfaces</li> <li>➤ Criteria example: Projected electricity generation cost of 14 yen/kWh or lower under specific conditions (such as sunlight conditions) by the FY 2030</li> </ul> </li> </ul>

In the previous evaluation, JCR assessed this use of proceeds as appropriate. In this review, there are no changes in this framework. Therefore, JCR evaluates that it is still appropriate.

### No.2.2 Infrastructure

#### This Framework on the Use of Proceeds

2) Green category: Renewable energy

**Table 4.2: Renewable energy "Making renewable energy a major power source" "Infrastructure"**

Green Category: Renewable Energy
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## No.2.2 Infrastructure

Promotion of the formation of Carbon Neutral Ports (CNPs) and decarbonization in construction work to achieve decarbonization and enhance competitiveness in industries and ports. Promotion of renewable energy introduction and thorough energy consumption reduction by utilizing various infrastructures such as airports, roads, dams and sewage systems. Advancing the development of cities and regions that contribute to decarbonization

< Related key sector-specific investment roadmaps, technology roadmaps >

Sector-specific investment roadmaps: Life-related Industry

< Examples of initiatives (overview, etc.) >

- Support program for the construction of self-owned microgrids
  - Supporting the introduction of key decarbonization products and technologies (renewable energy, energy efficiency, energy storage), etc., with high GHG emission reduction effects into self-owned microgrids in specific regions where private businesses benefit from self-owned microgrids through public-private collaboration
  - Criteria example: In the areas where include self-owned microgrids, establishing a plan to achieve substantial zero emissions from the household and business sectors within the target region by FY 2030

In the previous evaluation, JCR assessed this use of proceeds as appropriate. In this review, there are no changes in this framework. Therefore, JCR evaluates that it is still appropriate.

### (3) Use of proceeds 3: Low-carbon and decarbonized energy

#### No. 3.1 Utilization of nuclear power

#### This Framework on the Use of Proceeds

#### 3) Green category: Low-carbon and decarbonized energy

**Table 4.3: Low-carbon and decarbonized energy “Utilization of nuclear power” “Establishing electricity and gas markets to achieve carbon neutrality”**

#### Green category: Low-carbon and decarbonized energy

#### No. 3.1 Utilization of nuclear power

Developing and constructing next-generation innovative reactors that incorporate new safety mechanisms, with the utmost priority on ensuring safety.

< Related key sector-specific investment roadmaps, technology roadmaps >

Sector-specific investment roadmaps: Nuclear Power

Technology roadmaps: Power sector

< Examples of initiatives (overview, etc.) >

- Support for R&D and Building Supply Chains for the Development and Construction of Next-Generation Reactors
  - Support for R&D of next-generation reactors, and maintaining/strengthening domestic industry basis
- Project for the development of fast reactor demonstration
  - Based on the revised “Strategic Roadmap” for fast reactor development, which was updated on December 23rd 2022, the specifications for the reactor concept and the core companies to be selected for the conceptual design from FY 2024 onwards
- Project for the development of high-temperature gas reactor demonstration
  - Feasibility study of carbon free hydrogen production method using high temperature above 800°C. Establishment of connection technologies and evaluation methods to achieve high safety using decarbonized high-temperature heat source above 800°C and hydrogen production technology through commercialized methane steam reforming method.
  - Criteria example: With the aim of supplying a large amount of hydrogen stably at approximately 12 yen/Nm3 by 2050 using decarbonized high-temperature heat above 800°C and carbon-free hydrogen production



methods, efforts will be made for industrial applications such as iron and steel production and chemical industries.

Fund use No.3.1 remains unchanged from the previous evaluation and is designated for research and development funds for next-generation innovative reactors. At the time of the previous evaluation, JCR evaluated that the use of the funds was appropriate. In this review, there are no changes in this framework. Therefore, JCR evaluates that it is still appropriate.

### *No.3.2 Establishing electricity and gas markets to achieve carbon neutrality*

#### **This Framework on the Use of Proceeds**

3) Green category: Low-carbon and decarbonized energy

**Table 4.3: Low-carbon and decarbonized energy “Utilization of nuclear power” “Establishing electricity and gas markets to achieve carbon neutrality”**

<b>No.3.2 Establishing electricity and gas markets to achieve carbon neutrality</b>
<p>Towards the expansion of decarbonized power such as renewable energy and nuclear power, and low-carbon and decarbonized energy such as hydrogen and ammonia, the necessary environment will be further developed through measures such as research and development, establishment of domestic advanced research hubs, enhancement of grid infrastructure, securing flexibility, alongside support for long-term and large scale continued investment by power utilities for decarbonized power sources.</p> <p>&lt; Related key sector-specific investment roadmaps, technology roadmaps &gt;            Sector-specific investment roadmaps: Next-Generation Renewable Energy, Hydrogen and its derivatives, Nuclear power            Technology roadmaps: Power sector, Gas sector, Oil Sector</p> <p>&lt; Examples of initiatives (overview, etc.) &gt;</p> <ul style="list-style-type: none"> <li>● Support program for the establishment of large-scale hydrogen supply chains               <ul style="list-style-type: none"> <li>➢ Creating a positive cycle of large-scale hydrogen demand creation and supply cost reduction through technology development such as scaling up transportation infrastructure and large-scale hydrogen transportation verification for multiple hydrogen carriers (liquefied hydrogen, MCH<sup>32</sup>), and demonstration of hydrogen combustion stability in actual hydrogen power generation systems</li> <li>➢ Criteria example: Supply cost: below 30 yen/Nm<sup>3</sup> by 2030 and below 20 yen/Nm<sup>3</sup> by 2050 (CIF cost. Aim to reduce costs to a level comparable to fossil fuels)</li> </ul> </li> </ul>

No.3.2 supports research and development related to zero-emission thermal power, assistance for the installation of equipment related to the construction of a hydrogen and ammonia supply chain, as well as long-term and large-scale continuous investment by electric utility companies to expand decarbonized power sources such as renewable energy and nuclear power generation. At the time of the previous evaluation, JCR evaluated that the use of the funds was appropriate. In this review, there are no changes in this framework. Therefore, JCR evaluates that it is still appropriate.

<sup>32</sup> Abbreviation for Methylcyclohexane

## (4) Use of proceeds 4: Clean transportation

### No.4.1 GX in transport sector

#### This Framework on the Use of Proceeds

#### 4) Green category: Clean transportation

**Table 4.4: Clean transportation "GX in transport sector" "Infrastructure" (repeat)**

Green Category: Clean Transportation
No 4.1 GX in transport sector
<p>In the transportation sector, which accounts for approximately 20% of our country's CO<sub>2</sub> emissions, to improve energy efficiency in each transportation mode such as railways and logistics and passenger flow, and transformation of demand structure towards the expansion of utilization of non-fossil fuel, Japan will systematically and strategically promote initiatives for the transition to clean energy over 10 years, taking into account the Act on Rationalizing Energy Use and Shifting to Non-fossil Energy, etc. Japan will also aim to expand private investment and create a market for in related industries such as transportation businesses.</p> <p>&lt;Related key sector-specific investment roadmaps, technology roadmaps&gt;            Sector-specific Investment Roadmaps: Automobiles, Aircraft, Sustainable Aviation Fuel (SAF), Ships, Life-related Industry            Technology roadmaps: Automobile sector, Oil sector, International shipping sector, Domestic shipping sector, Aviation sector</p> <p>&lt;Examples of initiatives (overview, etc.)&gt;</p> <ul style="list-style-type: none"> <li>● Support Project for Sustainable Aviation Fuel (SAF) Production and Supply Chain Development               <ul style="list-style-type: none"> <li>➢ Support for capital investment towards entities conducting large-scale domestic SAF production projects contributing to GX, to build an environment where SAF can be supplied stably at a globally-competitive price.</li> </ul> </li> <li>● Promotion of the construction of zero-emission ships etc.               <ul style="list-style-type: none"> <li>➢ In order to make a supply foundation needed for the deployment of zero-emission ships etc. using hydrogen/ammonia as fuels, which are necessary for achieving carbon neutrality in 2050, support will be provided for capital investment for building and expanding production of capacity engines, fuel tanks, fuel supply systems and other facilities necessary for construction and their instalment.</li> </ul> </li> <li>● Support program for promoting the introduction of clean energy vehicles               <ul style="list-style-type: none"> <li>➢ Support for the purchase cost of electric vehicles, fuel cell vehicles and plug-in hybrid vehicles, etc., in the early stages of adoption</li> <li>➢ Criteria example: Being eligible vehicles for the FY 2030 fuel efficiency standards under the Top Runner Program of the Act on Rationalizing Energy Use</li> </ul> </li> <li>● Support program for promoting the electrification of commercial vehicles               <ul style="list-style-type: none"> <li>➢ Support for adoption acceleration of the electrification of commercial vehicles (trucks and taxis)</li> <li>➢ Criteria example: Setting up plans for the introduction of non-fossil fuel vehicles in accordance with the goals set by the government (e.g., replacing 5% of small trucks under 8 tons with non-fossil fuel vehicles by FY 2030), etc.</li> </ul> </li> <li>● Development and demonstration projects for next-generation aircraft               <ul style="list-style-type: none"> <li>➢ Technology development of core technologies for hydrogen-powered aircraft</li> <li>➢ Criteria example:                   <ul style="list-style-type: none"> <li>Engine combustor: 54% reduction in NOx<sup>33</sup> emissions compared to CAEP/8</li> <li>Hydrogen fuel storage tank: Achieving a weight of less than twice of stored hydrogen fuel</li> <li>Aircraft design: Confirmation of the conceptual design of a hydrogen-powered aircraft with a range of 2,000-3,000km through wind tunnel testing</li> </ul> </li> </ul> </li> </ul>

The purpose of No. 4.1 remains unchanged from the previous evaluation; it is to support research and development and equipment introduction aimed at decarbonization in the fields of

<sup>33</sup> Abbreviation for Nitrogen oxides

automobiles, aircraft, and ships. At the time of the previous evaluation, JCR evaluated that the use of the funds was appropriate. In this review, there are no changes in this framework. Therefore, JCR evaluates that it is still appropriate.

#### No.4.2 Infrastructure (repeat)

### This Framework on the Use of Proceeds

4) Green category: Clean transportation

**Table 4.4: Clean transportation “GX in transport sector” “Infrastructure” (repeat)**

#### No 4.2 Infrastructure (repeat)

Promotion of the formation of Carbon Neutral Ports (CNPs) and decarbonization in construction work to achieve decarbonization and enhance competitiveness in industries and ports. Promotion of renewable energy introduction and thorough energy consumption reduction by utilizing various infrastructures such as airports, roads, dams and sewage systems. Advancing the development of cities and regions that contribute to decarbonization

< Related key sector-specific investment roadmaps, technology roadmaps >

Sector-specific investment roadmaps: Life-related Industry

In the previous evaluation, JCR assessed this use of proceeds as appropriate. In this review, there are no changes in this framework. Therefore, JCR evaluates that it is still appropriate.

### (5) Use of proceeds 5: Circular economy adapted products, production technologies and processes

#### No.5.1 Restructuring the manufacturing industry (fuel and feedstocks transition)

### This Framework on the Use of Proceeds

5) Green category: Circular economy adapted products, production technologies and processes

**Table 4.5: Circular economy adapted products, production technologies and processes “Restructuring the manufacturing industry (fuel and feedstocks transition)” “Facilitating introduction of hydrogen and ammonia” “Carbon Recycling and CCS”**

#### Green category: Circular economy adapted products, production technologies and processes

#### No 5.1 Restructuring the manufacturing industry (fuel and feedstocks transition)

To address the GX market growing worldwide, in the manufacturing industry which accounts for a significant portion of CO<sub>2</sub> emissions after electricity and heat distribution, Japan will swiftly establish a GX supply chain through research and development as well as capital investment support, and engage in market creation etc., in new GX fields

< Related sector-specific investment roadmaps, technology roadmaps >

Sector-specific investment roadmaps: Steel, Chemicals, Cement, Paper and Pulp

Technology roadmaps: Iron and Steel sector, Chemical sector, Paper and Pulp sector, Cement sector

< Examples of initiatives (overview, etc.) >

- Support for energy/manufacturing process conversion for hard-to-abate industries
  - Support for capital investment leading to swifter deployment of facilities leading to emissions reduction and increased competitiveness in hard-to-abate industries
- Development and demonstration projects for the utilization of hydrogen in the iron and steel production process
  - Research and development towards the establishment and societal implementation of decarbonization technologies, including hydrogen reduction steelmaking, in anticipation of a future where cost-effective and abundant hydrogen supply infrastructure is established

- Criteria example: Establishment of hydrogen reduction technology in blast furnaces to achieve over 50% reduction of CO<sub>2</sub> emissions. Establishment of direct hydrogen reduction technology to achieve over 50% reduction of CO<sub>2</sub> emissions
- Development and demonstration projects for decarbonization of thermal processes in the manufacturing sector
  - Utilization of zero-emission fuels and development and demonstration of efficient thermal processes to address decarbonization of industrial furnaces
  - Criteria example: Establishment of industrial furnaces with 50% co-firing capability of existing fuels such as natural gas and hydrogen and ammonia by FY 2031. Establishment of technologies to reduce peak power consumption, etc., by 30% or more by FY 2031.

Funding Purpose No. 5.1 remains unchanged since the last evaluation and involves supporting research and development, as well as capital investment, aimed at reducing GHG emissions for the manufacturing industry, which constitutes a significant portion of CO<sub>2</sub> emissions after electricity and heat allocation. At the time of the previous evaluation, JCR evaluated that the use of the funds was appropriate. In this review, there are no changes in this framework. Therefore, JCR evaluates that it is still appropriate.

### No.5.2 Facilitating introduction of hydrogen and ammonia

#### This Framework on the Use of Proceeds

5) Green category: Circular economy adapted products and production technologies and processes

**Table 4.5: Circular economy adapted products, production technologies and processes “Restructuring the manufacturing industry (fuel and feedstocks transition)” “Facilitating introduction of hydrogen and ammonia” “Carbon Recycling and CCS”**

#### No 5.2 Facilitating introduction of hydrogen and ammonia

In order to achieve the domestic introduction targets of 3 million tons of hydrogen and 3 million tons (ammonia equivalent) of ammonia by 2030, and 20 million tons of hydrogen and 30 million tons (ammonia equivalent) of ammonia by 2050, efforts will be made over 10 years to establish a large-scale and robust supply chain (manufacturing, transportation, utilization) such as through the support system for supply chain development and the support system for base development

< Related key sector-specific investment roadmaps, technology roadmaps >

Sector-specific investment roadmaps: Hydrogen and its derivatives

Technology roadmaps: Power sector, Gas sector, Oil sector

< Examples of initiatives (overview, etc.) >

- Support focusing on the price gap to build supply chains for hydrogen and its derivatives
  - Support focusing on the price gap between low-carbon hydrogen and its derivatives compared to existing materials/fuels that they substitute
- Hydrogen Hub Development Program
  - Support for shared facilities that merit a variety of entities leading to wide-scale expanded use of low-carbon hydrogen and its derivatives, aiming for building an independent pilot supply chain around FY 2030
- Development and demonstration projects for the establishment of a large-scale hydrogen supply chain
  - Creating a positive cycle of large-scale hydrogen demand creation and supply cost reduction through technology development such as scaling up transportation infrastructure and large-scale hydrogen transportation verification for multiple hydrogen carriers (liquefied hydrogen, MCH), and demonstration of hydrogen combustion stability in actual hydrogen power generation systems
  - Criteria example: Supply cost: below 30 yen/Nm<sup>3</sup> by 2030 and below 20 yen/Nm<sup>3</sup> by 2050 (CIF cost. Aim to reduce costs to a level comparable to fossil fuels)

This includes supporting shared facilities that lead to the large-scale expansion of low-carbon hydrogen use and widely benefit various businesses. Fund utilization No. 5.2 remains unchanged since the last evaluation, supporting research and development and facility introduction to promote the introduction of hydrogen and ammonia. At the time of the previous evaluation, JCR evaluated that the use of the funds was appropriate. In this review, there are no changes in this framework. Therefore, JCR evaluates that it is still appropriate.

### No.5.3 Carbon Recycling and CCS

#### This Framework on the Use of Proceeds

5) Green category: Circular economy adapted products and production technologies and processes

**Table 4.5: Circular economy adapted products, production technologies and processes “Restructuring the manufacturing industry (fuel and feedstocks transition)” “Facilitating introduction of hydrogen and ammonia” “Carbon Recycling and CCS”**

No 5.3 Carbon Recycling and CCS	
<p>Research and development, demonstration, and capital investment will be implemented over 10 years to promote the use of fuels that contribute to decarbonization, such as SAF (Sustainable Aviation Fuel), synthetic fuels and synthetic methane. Additionally, there will be efforts for the establishment of regulations and frameworks, and coordination towards international rules establishment, and building supply chains,</p> <p>Additionally, a supply chain for bio-manufacturing through support for technology development aimed at social implementation will be built. Furthermore, regarding Carbon Capture and Utilization (CCU), the construction of a CO<sub>2</sub> supply chain will be promoted. For Carbon Capture and Storage (CCS), necessary improvement of the environment will be conducted through measures such as CCS cost difference measures for operations to begin in the early 2030s.</p> <p>&lt; Related key sector-specific investment roadmaps, technology roadmaps &gt;</p> <p>Sector-specific investment roadmaps: Sustainable Aviation Fuel (SAF), CCS, Resource Circulation</p> <p>Technology roadmaps: Power sector, Gas sector, Oil sector</p>	
<p>&lt; Examples of initiatives (overview, etc.) &gt;</p> <ul style="list-style-type: none"> <li>● Development and demonstration projects for control technologies to address feedstock variations in synthetic fuel production <ul style="list-style-type: none"> <li>➢ Development of control technologies for temperature, catalyst quantity, and other parameters to address feedstock variations in synthetic fuel production</li> </ul> </li> </ul>	

In the previous evaluation, JCR assessed this use of proceeds as appropriate. In this review, there are no changes in this framework. Therefore, JCR evaluates that it is still appropriate.

## (6) Use of proceeds 6: Environmentally sustainable management of living natural resources and land use, Circular economy

### No.6.1 Food, agriculture, forestry, and fisheries industry

#### This Framework on the Use of Proceeds

6) Green category: Environmentally sustainable management of living natural resources and land use, Circular economy

**Table 4.6: Environmentally sustainable management of living natural resources and land use, Circular economy**

**"Food, agriculture, forestry, and fisheries industry" "Resource circulation"**

<b>Green category: Environmentally sustainable management of living natural resources and land use, Circular economy</b>
<b>No 6.1 Food, agriculture, forestry, and fisheries industry</b>
<p>Based on the "Green Food System Strategy" (formulated in May 2021) and the "Act to Promote Environmental Burden Reduction Activities for Establishment of Environmentally Harmonized Food System" (enacted in April 2022, implemented in July 2022), efforts will be made to promote transformation in the food, agriculture, forestry, and fisheries industry towards decarbonization and reducing environmental impacts.</p> <p>Forests, farmland, algae fields, etc., which serve as production areas for the agriculture, forestry, and fisheries industry, play an essential role as carbon sinks in achieving carbon neutrality by 2050. From the viewpoint of attracting private investment, efforts will be made to strengthen these functions including behavioral changes among stakeholders</p> <p>&lt; Related key sector-specific investment roadmaps, technology roadmaps &gt; Sector-specific investment roadmaps: Life-related Industry</p>

In the previous evaluation, JCR assessed this use of proceeds as appropriate. In this review, there are no changes in this framework. Therefore, JCR evaluates that it is still appropriate.

### No.6.2 Resource circulation

#### This Framework on the Use of Proceeds

6) Green category: Environmentally sustainable management of living natural resources and land use, Circular economy

**Table 4.6: Environmentally sustainable management of living natural resources and land use, Circular economy**

**"Food, agriculture, forestry, and fisheries industry" "Resource circulation"**

<b>Green category: Environmentally sustainable management of living natural resources and land use, Circular economy</b>
<b>No 6.2 Resource circulation</b>
<p>To promote resource circulation through the collaboration between production side and recycle side, and achieve autonomic and robust resource circulation systems, efforts will be made over 10 years to establish information distribution platforms utilizing digital technologies. Additionally, resource circulation market will be created through revision of regulatory frameworks towards the acceleration of the collaboration between production side and recycle side, and GX investment support based on the premise of structural reforms</p> <p>&lt; Related key sector-specific investment roadmaps, technology roadmaps &gt; Sector-specific investment roadmaps: Resource circulation</p> <p>&lt; Examples of initiatives (overview, etc.) &gt;</p> <ul style="list-style-type: none"> <li>● Development and demonstration projects aimed at achieving carbon neutrality in the waste and resource circulation sector <ul style="list-style-type: none"> <li>➢ Development of technologies, etc., related to alternative treatment methods to conventional waste disposal systems, such as incineration, that release CO<sub>2</sub> into the atmosphere, etc.</li> </ul> </li> </ul>

- Criteria example: By 2030, establishing technologies that realize the waste incineration facilities based on CO<sub>2</sub> separation and recovery, which ensures a stable carbon recovery rate of 90% or higher from waste under specific conditions

In the previous evaluation, JCR assessed this use of proceeds as appropriate. In this review, there are no changes in this framework. Therefore, JCR evaluates that it is still appropriate.

## 2-2. Alignment with the safeguard requirements set out in the Climate Transition Bond Guidelines

Under the Climate Transition Bond Guidelines (CTBG) published by ICMA in November 2025, four assessment components are established for evaluating use-of-proceeds bonds:

1. Use of Proceeds
2. Process for Project Evaluation and Selection
3. Management of Proceeds
4. Reporting

This section presents the results of our review of the degree to which the safeguards that should be considered for climate transition projects, as set out in CTBG “2. Use of Proceeds,” are satisfied, as well as the policies adopted to achieve such compliance.

In addition, the Bonds’ alignment with each of the CTBG components listed above is described in detail in “7. Alignment with the Items Required under the Climate Transition Bond Guidelines.”

- (1) Existence of an issuer-level sustainability and/or climate transition strategy** to which the CT Projects contribute and incorporating disclosures which align on a best-efforts basis with the four key elements of the Climate Transition Finance Handbook

The Government of Japan has made clear in the Act on Promotion of Global Warming Countermeasures that it aims to achieve carbon neutrality by 2050 and will implement the measures necessary to do so. The Plan for Global Warming Countermeasures revised in 2021 set a FY2030 target (a 46% reduction compared with FY2013) in a manner consistent with the goals agreed under the Paris Agreement, and established FY2030 reduction targets by emissions source relative to FY2013. Furthermore, in February 2025, the government revised the above Plan for Global Warming Countermeasures and formulated reduction targets for 2035 and 2040 of 60% and 73%, respectively, compared with FY2013; for FY2040, as with FY2030, it also set reduction targets by emissions source.



The government has compiled concrete measures to realize GX (Green Transformation) toward these targets as the “GX2040 Vision.” In the GX2040 Vision, the government states that, amid increasing uncertainty in future outlooks, it will present a longer-term direction than that set out in the GX Promotion Strategy in order to enhance the predictability of investment toward GX. The Vision sets out policies on GX industrial structure and GX industrial location, and, in addition to GX initiatives in individual sectors that were also indicated in the conventional GX Promotion Strategy, it establishes policies that place greater emphasis on industrial policy as well. With regard to GX initiatives in individual sectors, it indicates that, in addition to what is described in the “Sector-specific Investment Strategy,” investment-promotion measures will be advanced based on the Plan for Global Warming Countermeasures, the Seventh Strategic Energy Plan, and related policies.

Accordingly, JCR assesses that the Government of Japan has a strategy for transition to mitigate climate change.

**(2) Analysis supporting the technological and/or economic unfeasibility of low-carbon alternatives for the issuer** considering also the local context. For practical purposes, this assessment can be made by referencing existing official sector or other authoritative third-party resources and issuers’ cost-benefit analyses.

Within this Framework, which sets out the use of proceeds for the Bonds, the Government of Japan’s initiatives toward achieving carbon neutrality by 2050 are described. The Government of Japan has developed “Roadmaps for Promoting Transition Finance” (sectoral technology roadmaps) for ten high-greenhouse gas-emitting industrial sectors. As noted above, these sectoral technology roadmaps have been formulated sequentially since FY2021 for industries with relatively large CO<sub>2</sub> emissions, such as steel, chemicals, electric power, gas, oil, pulp and paper, cement, and automobiles. They comprehensively cover, for each sector, the low-carbon and decarbonization technologies that will be used to achieve carbon neutrality by 2050, including both existing technologies and technologies that will be further developed and deployed in society going forward, and they set out pathways—through combinations of these technologies—to align with the 1.5–2°C goal for 2030 and to achieve carbon neutrality by 2050.

In addition, as noted above, the content of the “Sector-specific Investment Strategy” is consistent with the “sectoral technology roadmaps.” With the aim of establishing a GX (Green Transformation) market domestically and transforming supply chains into GX-oriented ones, the “Sector-specific Investment Strategy” compiles, as described above, concrete projects for the measures defined in the “Michiyuki (Pathway),” as well as the initial five-year action plan.

The use of proceeds under this Framework has been formulated based on the “sectoral technology roadmaps,” the “Sector-specific Investment Strategy,” and related materials, and the roadmaps present low-carbon and decarbonization technologies that are technically and economically feasible by time period toward achieving carbon neutrality by 2050. Therefore, JCR evaluates that low-carbon and decarbonization technologies that are not technically and/or economically viable by time period do not appear in the “sectoral technology roadmaps” or the “Sector-specific Investment Strategy.”



Accordingly, JCR evaluates that the Framework satisfies the description required under this safeguard.

- (3) Alignment or compatibility with official sector and market-based taxonomies, decarbonisation pathways and roadmaps, and/or other international and national decarbonisation policy frameworks,** where available and relevant. Annex 1 provides a non-exhaustive list and an overview of existing official sector and market-based taxonomies and pathways and roadmaps to help issuers identify the relevant resources.

In this Framework, which sets forth the eligible criteria for the use of proceeds of the Bonds, as noted above, the eligible projects are those that are consistent with the projects described in the “sectoral technology roadmaps” and the initiatives set out in the “Sector-specific Investment Strategy.” Accordingly, JCR assesses that the requirements described under this safeguard are satisfied.

- (4) Mitigation of substantial and quantifiable GHG emissions beyond business-as-usual (BAU),** considering sector standards, practices, proxies and best available technologies (BAT), where available and feasible.

As stated above, the Government of Japan presents the best available technologies (BAT) available to each sector through the “sectoral technology roadmaps” in order to mitigate greenhouse gas emissions.

With respect to the use of proceeds for the Bonds, the eligible projects and R&D initiatives are those premised on achieving greenhouse gas emission reductions that exceed a business-as-usual (BAU) scenario for the relevant entities. Every eligible project has targeted the Best Available Technology considering conditions such as technical and economic situations. Accordingly, JCR assesses that the requirements described under this safeguard are satisfied.

- (5) Identification, analysis, best-efforts mitigation, and disclosure of carbon-lock in risks.**

In this respect, sunset provisions and/or the restriction of interim performance categories (also known as the “amber” category) primarily for existing assets and activities in some taxonomies should be noted. The lock-in assessment may consider, where relevant, factors such as a project’s lifetime and amortisation period, utilisation rate, emission profile over time, rebound effects, potential barriers to low(er)-carbon substitutes (e.g. contractual, labour, or supply chain constraints), readiness for future incorporation of lower-carbon feedstock or change in end-use, reversibility (e.g. retrofitting, repurposing, or repowering), and

displaceability, and monitoring of a project's end-use emissions. Annex 2 provides a non-exhaustive overview of existing resources for evaluating and avoiding carbon lock-in risks.

With respect to the use of proceeds for the Bonds, eligible expenditures are those that contribute to achieving (i) the technology roadmaps toward carbon neutrality for high-greenhouse gas-emitting sectors as set out in the aforementioned "sectoral technology roadmaps," and (ii) the GX-related investment projects described in the "Sector-specific Investment Strategy." These "sectoral technology roadmaps" and the "Sector-specific Investment Strategy" were formulated on the basis of the Seventh Strategic Energy Plan, the Plan for Global Warming Countermeasures, and the GX2040 Vision, all of which are premised on achieving carbon neutrality by 2050. Accordingly, JCR assesses that they minimize, to the greatest extent possible, risks related to carbon lock-in in light of the 2050 carbon neutrality goal.

With regard to the risk of carbon lock-in in cases where fossil fuels (coal, oil, natural gas, etc.) are used as part of the use of proceeds for the Bonds, projects are limited—consistent with the above 2050 carbon neutrality goal—to those that do not extend beyond 2050, taking into account factors such as the project's useful lifetime and depreciation period. In addition, if the above-mentioned fossil fuels are used as fuel in the subsidy project, participation in the GX League and the setting of emission reduction targets for 2030 to achieve the 2050 carbon neutral targets, and similar implementations are required. Any use of fossil fuels for use of proceeds is premised on a future transition to zero-emission fuels or carbon-neutral fuels, such as through the use of hydrogen/ammonia or biofuels. Moreover, the use of proceeds will be used for projects to build supply chains and other projects aimed at improving constraints in the transition to zero-emission fuels and carbon-neutral fuels.

Accordingly, JCR evaluates that the use of proceeds of the framework satisfies the safeguard requirements.

### 3. Selection Standards and Processes for Use of Proceeds

In this Framework, the selection criteria and process for the use of funds are defined as follows (No change from previous evaluation).

#### This Framework on the Process

##### 3.2 Process for Project Evaluation and Selection

The compliance status regarding the adherence to eligible projects stipulated in “3.1 Use of Proceeds” for the allocated projects is confirmed within each relevant ministry or agency, followed by discussions in the Working Group of Experts for the Realization of GX, then included in the government’s budget plan. In addition, an independent external reviewer confirms the planned allocation projects’ alignment. Upon this, if needed, discussions between relevant agencies are conducted, and the projects are reported to the “Government-Related Ministries and Agencies Liaison Conference on GX Economy Transition Bond Issuance” (Liaison Conference), which consists of director-general level officials, and the GX Implementation Council. Additionally, each project is determined through the approval by the National Diet as part of the government budget annually. Members of the Liaison Conference are as follows.

- Cabinet Secretariat
- Financial Services Agency
- Ministry of Finance
- Ministry of Economy, Trade and Industry
- Ministry of the Environment

Furthermore, the aforementioned Liaison Conference also discusses the allocation reporting and impact reporting mentioned in 3.4 and conducts the confirmation and evaluation of the allocation status. As necessary, the results are reported to the “GX Implementation Council”.

#### JCR's Evaluation for the Framework

At the time of the previous evaluation, JCR rated the selection criteria and process for the use of funds described in this Framework as appropriate. In the JCR, the revision of this Framework is aligned with the content of the currently ongoing selection and evaluation process, confirming that there are no changes to the core parts of the criteria for selecting the use of funds and the process, and it is considered to remain appropriate.

## 4. Management of the Proceeds

Management of Procured Funds In this Framework, the management of procured funds is defined as follows (No change from previous evaluation).

### The Framework for Management of the Proceeds

#### 3.3 Management of Proceeds

The Government of Japan will allocate the net proceeds to eligible projects. The eligible projects to be allocated are those that have started operations or have been executed in the FY<sup>34</sup> including the implementation date of funding based on the Framework, as well as projects that have started operations or executed in subsequent FYs and the previous FY.

The allocated projects are managed within the Special Account for Energy Measures, separate from other accounts. METI will track and monitor the amount of the net proceeds to match the actual expenses on an annual basis using an internal management system.

Until full allocation of the net proceeds, the unallocated proceeds will be managed in cash.

### JCR's Evaluation for the Framework

At the time of the previous evaluation, JCR assessed the financial management described in this Framework as appropriate. In this revision of the framework, JCR has added the wording of "principles." In this revised framework, the main text remains unchanged, but the approach regarding tax measures has been clarified in the footnotes.

JCR has confirmed that there is no change in the actual handling, and we continue to assess it as appropriate.

<sup>34</sup> In the GX Promotion Act, it is stated that "the issuance of GX Economy Transition Bonds can be carried out until June 30<sup>th</sup> of the following year for each FY. In this case, the revenue related to GX Economy Transition Bonds issued after April 1<sup>st</sup> of the following FY shall be attributed to the revenue of the respective FY". Therefore, for example, funds raised from April 1<sup>st</sup> to June 30<sup>th</sup> in FY X may be attributed to the revenue of FY X-1. In this case, the FY X-1 becomes the "relevant FY" in this provision. **With regard to tax measures, the fiscal year in which the tax reduction amount is determined will be considered the "relevant fiscal year."**

## 5. Reporting

In the framework, the reporting is defined as follows (No change from previous evaluation).

### The Framework for Reporting

#### 3.4 Reporting

##### 3.4.1 Overview of Reporting

After the fund raising based on the framework, the Government of Japan will provide allocation and impact reporting as follows. The reporting aims to go beyond disclosing the progress of eligible projects financed by the Framework and provide information that can be used as a reference for future allocation decisions by conducting appropriate project reviews similar to the verification of regular budget projects and taking into account the progress of the projects, their environmental improvement impacts, etc. Furthermore, disclosure of the midterm strategy and anticipated impacts of eligible projects will be made to the extent possible, strengthening companies' commitment and enabling market evaluation not only of the current financial performance but also of the content of upfront investments.

##### 3.4.2 Allocation Reporting

Until the proceeds are fully allocated to eligible projects, the Government of Japan will report the allocation of net proceeds of GX Finance annually on its website, within the scope of confidentiality obligations and to the extent reasonably practicable, regarding any or all of the following items.

Should a significant change occur after the allocation of the proceeds, such change will be disclosed in a timely manner.

###### < Reporting items >

- The amount of net proceeds allocated to the eligible projects
- The amount of unallocated proceeds
- The estimated amount of the proceeds allocated to the projects in FY which ends before the issuance date

##### 3.4.3 Impact Reporting

The Government of Japan will report the environmental impacts for each eligible criterion annually on its website, within the scope of confidentiality obligations and to the extent reasonably practicable, regarding any or all of the following items.

The initial report for each issuance will be conducted within two fiscal years since issuance, and subsequent progress reports will be conducted at least until the completion of the individual project period.

< Reporting items >

- Environmental improvement effects such as reduction in CO<sub>2</sub> emissions (expected reduction effects for research and development)
- Overview of main projects, allocated amount, number of projects adopted, case studies of project implementation, progress updates on research and development and capital investment, etc.

※Additionally, other indicators and criteria related to the project may be disclosed as needed

## JCR's Evaluation for the Framework

At the time of the previous evaluation, JCR deemed the reporting of the allocation status of funds and environmental improvement effects documented in this Framework as appropriate. In the JCR, it was confirmed that in the newly revised framework, the approximation amount (or percentage) portion of the procured funds allocated to prior years at the time of issuance was removed, and that the fiscal-year annual referencing has been amended based on practices operated on a fiscal-year annual basis. The reporting items are considered appropriate because the estimated amounts are reported quantitatively, and the changes to the FY are also based on practical revisions, with the required reporting items maintained continuously.

Additionally, the Government of Japan has published the reporting on the funding allocation status for the CT bonds issued in FY 2023 on their website. JCR evaluates that the contents defined in this Framework are included and appropriate.<sup>35</sup>

<sup>35</sup> Japan Climate Transition Bonds Allocation Report for FY2023 Issuance  
[https://www.meti.go.jp/policy/energy\\_environment/global\\_warming/transition/climate.transition.bond.allocation.report.fy2023.eng.pdf](https://www.meti.go.jp/policy/energy_environment/global_warming/transition/climate.transition.bond.allocation.report.fy2023.eng.pdf)

## 6. Organization's Sustainability Initiatives

**Organization's Efforts on Environmental Issues** This section evaluates whether the top officials involved in fundraising consider environmental issues as a critical priority for management, and if policies, processes, criteria for selecting eligible projects, etc., are clearly established through the setting up of a department specializing in environmental fields or through collaboration with external organizations.

### ▶▶▶ Current Status of Evaluation Targets and JCR's Evaluation

JCR confirmed that the Government of Japan has positioned the realization of a decarbonized society as one of Japan's key issues, has established laws concerning GX and decarbonization of power sources, and is addressing these as important priority matters for the country. Furthermore, in practice, under the initiative of the GX Implementation Council, led by the Prime Minister, a liaison meeting consisting of relevant government offices has been established, ensuring that the government as a whole is involved in these efforts. The working groups tasked with specifically examining the GX Implementation Council and the Sector-specific Investment Strategies involve inviting experts from academia, finance, and various industrial fields to create a structure that allows for multifaceted examination. This approach is highly valued.

For details on the current status of this evaluation subject, please refer to Chapter 2, sections 2.1 and 2.2 of this evaluation report.



## 7. Alignment with the Climate Transition Bond Guidelines

The CTBG launched by ICMA in November 2025 were developed to introduce a standalone “Climate Transition Bond” label in order to support fundraising by projects in high-emitting sectors and/or projects that involve high-emitting activities, with the aim of achieving the goals of the Paris Agreement.

For the evaluation of transition bonds as use-of-proceeds bonds, CTBG sets out the following four components. In this section, we verify the alignment between the items required by CTBG and this Framework.

### 1. Use of Proceeds

Alignment with the five safeguards and the additional safeguards related to fossil fuels.

### 2. Process for Project Evaluation and Selection

The extent of disclosure regarding eligibility as transition projects, safeguards, classification, and exclusion criteria.

### 3. Management of Proceeds

Whether the raised funds are allocated to green/transition projects with certainty, and whether there are mechanisms that enable easy tracking and management of such allocation, as well as the status of disclosure regarding those mechanisms.

### 4. Reporting

Whether the disclosure framework for investors and other stakeholders is planned in a detailed and effective manner.

### 1. Use of Proceeds

For details of the use of proceeds under the Bonds, please refer to this evaluation report, “2. The Use of Proceeds.” JCR also assesses that the use of proceeds under this Framework and the Bonds satisfies the safeguards required by the CTBG. For a description of the safeguards and their eligibility, please refer to “2-2. Alignment with the safeguard requirements set out in the Climate Transition Bond Guidelines.”

## 2. Process for Project Evaluation and Selection

For the criteria and process for selecting the use of proceeds under this Framework and the Bonds, please refer to this evaluation report, “3. Selection Standards and Processes for Use of Proceeds”

Within this Framework, the Government of Japan clearly specifies information regarding project eligibility, safeguards, classification, and exclusion criteria. JCR evaluates that the use of proceeds under this Framework and the Bonds is aligned with the Ministry of Economy, Trade and Industry (METI)’s “sectoral technology roadmaps” and “Sector-specific Investment Strategy” presented by the Government of Japan. In addition, JCR evaluates that it is aligned with the objective of the Framework as a whole—namely, to keep the increase in the global average temperature well below 2°C above pre-industrial levels and to pursue efforts to limit it to 1.5°C—and with the Paris Agreement-based Japan’s NDC and pathways toward achieving net-zero (carbon neutrality) greenhouse gas emissions in the second half of this century. In addition, individual eligibility standards (environmental improvement effects) will be reviewed for each project based on the opinions of experts, and the standards will be amended once a year or in a timely manner. The Framework is also scheduled to be revised at appropriate times, and it discloses the process for identifying and mitigating adverse environmental and social impacts.

Accordingly, JCR assesses that the criteria and process for selecting the use of proceeds under this Framework and the Bonds satisfy the requirements set out in the CTBG.

## 3. Management of Proceeds

For details regarding the management of proceeds for the Bonds, please refer to this Evaluation report, “4. Management of the Proceeds.”

JCR assesses that a system has been established to appropriately segregate and manage the proceeds, because the funds raised through the Bonds will be managed separately from other accounts within the Energy Supply and Demand Account of the Special Account for Energy Measures, and, even within that account, the projects to which funds are allocated are classified under a separate category as GX-related budget items.

As for the allocation plan, in principle it covers projects that commence operation or receive allocations in or after the relevant fiscal year, and all proceeds are expected to be allocated within that fiscal year. If any unallocated proceeds arise, they will be held and managed in cash. Based on the above, the allocation plan is considered appropriate.

With respect to the management of the raised funds, audits will be conducted by the Board of Audit of Japan, an independent institution, in the same manner as the regular budget process. In addition, the inter-ministerial liaison meeting will confirm matters such as decisions on the use of proceeds and the status of allocations. Records relating to the management of the

proceeds will be retained until redemption of the relevant bonds and through the statutory record-retention period.

JCR evaluates that the Government of Japan has established an appropriate proceeds management system and that, because the method of managing the proceeds will be disclosed in this assessment report, the level of transparency is high.

#### **4. Reporting**

For reporting related to the Bonds, please refer to this evaluation report, "5. Reporting."

##### **<Reporting on the status of allocation of proceeds>**

The Government of Japan plans to disclose annually on its website, in accordance with the contents stipulated in this Framework, information on the allocation status of funds raised through the Climate Transition Bonds. In addition, if any material change in circumstances occurs after all proceeds have been fully allocated, the government plans to disclose such information in a timely manner.

##### **<Reporting on environmental improvement effects>**

As reporting on the environmental improvement effects of eligible projects, the Government of Japan plans to disclose annually on its website the items stipulated in this Framework. Regarding these disclosure items, it plans to advance quantification—through the refinement of the Sector-specific Investment Strategy—for example, the progress of R&D and the expected CO<sub>2</sub> reduction effects, as well as the CO<sub>2</sub> reduction effects and other environmental improvement effects resulting from subsidy programs. Accordingly, quantitative disclosure is planned to the extent possible. In addition, with respect to impact reporting, progress and environmental improvement effects will be updated at least through the completion of each individual project, and such information is planned to be disclosed on the website and other channels through the bond redemption period.

Based on the above, JCR evaluates that the reporting framework established by the Government of Japan satisfies the requirements set out in the CTBG.

## Review results (Conclusion)

**Green 1(T)(F)**

Based on its JCR Green Finance Evaluation Methodology, JCR assigned "gt1(F)" for the "Green and Transition Evaluation (Uses of Proceeds)" and "m1(F)" for the "Management, Operation and Transparency Evaluation." As a result, JCR assigned "Green 1(T)(F)" for the "JCR Climate Transition Finance Framework Evaluation." The Framework meets the standards for the items required in the Green Bond Principles, the Green Loan Principles, the Green Bond Guidelines, the Green Loan Guidelines, CTFH so forth, and Climate Transition Bond Guidelines.

		Management, Operation, and Transparency Evaluation				
		m1(F)	m2(F)	m3(F)	m4(F)	m5(F)
Green and Transition Evaluation	gt1(F)	Green 1(T)(F)	Green 2(T)(F)	Green 3(T)(F)	Green 4(T)(F)	Green 5(T)(F)
	gt2(F)	Green 2(T)(F)	Green 2(T)(F)	Green 3(T)(F)	Green 4(T)(F)	Green 5(T)(F)
	gt3(F)	Green 3(T)(F)	Green 3(T)(F)	Green 4(T)(F)	Green 5(T)(F)	Not qualified
	gt4(F)	Green 4(T)(F)	Green 4(T)(F)	Green 5(T)(F)	Not qualified	Not qualified
	gt5(F)	Green 5(T)(F)	Green 5(T)(F)	Not qualified	Not qualified	Not qualified

(Responsible analysts for this evaluation) Kosuke Kajiware, Tomohiko Inamura, Takuto Toda

## Important explanations of this Evaluation

### 1. Assumptions, Significance and Limitations of JCR Climate Transition Finance Framework Evaluation

JCR Climate Transition Finance Framework Evaluation, which is determined and provided by Japan Credit Rating Agency, Ltd. (JCR), covers the policies set out in the Climate Transition Finance Framework, and expresses JCR's comprehensive opinion at this time regarding the appropriateness of the Green/Transition Project as defined by JCR and the extent of management, operation and transparency initiatives related to the use of funds and other matters. Therefore, JCR Climate Transition Finance Framework Evaluation is not intended to evaluate the effects of specific environmental improvements and the management, operation and transparency of individual bonds and borrowings, etc. to be implemented based on these policies. In the event an individual bond or individual borrowing based on this Framework is subject to a green/transition finance evaluation, a separate evaluation is needed. JCR Climate Transition Finance Framework Evaluation does not prove the environmental improvement effects of individual bonds or borrowings implemented under this Framework, and does not assume responsibility for their environmental improvement effects. JCR confirms the environmental improvement effects of funds procured under the Climate Transition Finance Framework measured quantitatively and qualitatively by the issuer/borrower or by a third party nominated by the issuer/borrower, but in principle it does not directly measure such effects.

### 2. Method used to conduct this evaluation

The methodologies used in this assessment are described in "JCR Green Finance Evaluation" on the "Sustainable Finance ESG" section of the JCR website (<https://www.jcr.co.jp/en>).

### 3. Relationship with Acts Concerning Credit Rating Business

JCR Climate Transition Finance Framework Evaluation is determined and provided by JCR as a related business, which is different from its activities related to the credit rating business.

### 4. Relationship with Credit Ratings

The Evaluation is different from the Credit Rating and does not assure to provide or browse a predetermined credit rating.

### 5. Third-Party Evaluation of JCR Climate Transition Finance Framework Evaluation

There are no capital and/or personnel relationships that may result in a conflict of interests between the subject of this evaluation and JCR.

## ■Matters of Attention

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## ■ Glossary

JCR Climate Transition Finance Framework Evaluation: This evaluates the extent to which the funds procured through Green/Transition Finance are appropriated for green/transition projects as defined by JCR and the degree to which the management, operation and transparency of the Green/Transition Finance are ensured. Evaluations based on a 5-point scale are given from top to bottom using the Green 1(T)(F), Green 2(T)(F), Green 3(T)(F), Green 4(T)(F), and Green 5(T)(F) symbols.

## ■ Status of Registration as an External Evaluator of Sustainability Finance

- Registered as an External Reviewer of Green Bonds by the Ministry of the Environment
- ICMA (registered as an observer with the Institute of International Capital Markets)

## ■ Status of registration as a credit rating agency, etc.

- Credit Rating Agency: the Commissioner of the Financial Services Agency (Rating) No.1
- EU Certified Credit Rating Agency
- NRSRO: JCR has registered with the following four of the five credit rating classes of the U.S. Securities and Exchange Commission's Nationally Recognized Statistical Rating Organization (NRSRO): (1) financial institutions, broker-dealers, (2) insurance companies, (3) general business corporations and (4) governments and municipalities. If the disclosure is subject to Section 17g-7 (a) of the Securities and Exchange Commission Rule, such disclosures are attached to the news releases appearing on the JCR website (<https://www.jcr.co.jp/en/>).

## ■ For further information, contact

Information Service Dept. TEL: 03-3544-7013 FAX: 03-3544-7026

## Japan Credit Rating Agency, Ltd.

Jiji Press Building, 5-15-8 Ginza, Chuo-ku, Tokyo 104-0061, Japan  
Tel. +81 3 3544 7013, Fax. +81 3 3544 7026

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